### THE CANADIAN JUDICIAL COUNCIL

# IN THE MATTER OF AN INQUIRY COMMITTEE CONSTITUTED PURSUANT TO SECTION 63 OF THE JUDGES ACT R.S.C. 1985, C. J-1 AS AMENDED INTO THE CONDUCT OF THE HONOURABLE PAUL COSGROVE OF THE SUPERIOR COURT OF JUSTICE OF ONTARIO

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# HELD BEFORE THE HONOURABLE LANCE S.G. FINCH (CHAIRPERSON), THE HONOURABLE ALLAN H. WACHOWICH THE HONOURABLE J. MICHAEL MACDONALD KIRBY CHOWN and JOHN P. NELLIGAN, Q.C.

at Federal Court of Canada 180 Queen Street West, Courtroom No. 7A, Toronto, Ontario on Wednesday, September 10, 2008 at 10:21 a.m.

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### **APPEARANCES:**

Earl Cherniak, Q.C. Cynthia Kuehl

Independent Counsel appointed pursuant to the *Complaints Procedure* 

Chris Paliare Richard Stephenson Robert A. Centa for The Honourable Paul Cosgrove

George K. Macintosh, Q.C.

for the Inquiry Committee

# **INDEX**

	PAGE
Statement by Mr. Justice Cosgrove	1659
Submissions by Mr. Cherniak	1668
Submissions by Mr. Paliare	1708
Ruling	1774

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## LIST OF EXHIBITS

NO.	DESCRIPTION	PAGE
10	Justice Cosgrove's reference letters.	1713
11	Letter sent to each of the individuals seeking their recommendation and reference letter.	1714

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1 Toronto, Ontario
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- 2 --- Upon resuming on Wednesday, September 10, 2008
- 3 at 10:21 a.m.
- THE CHAIR: Mr. Pelletier.
- 5 MR. PALIARE: Chief Justice and
- 6 members of the panel, Justice Cosgrove would like
- 7 to address the panel at this time.
- 8 STATEMENT BY JUSTICE COSGROVE:
- 10 members of the panel, this is an extremely humbling
- 11 and chastening experience. It is one I certainly
- 12 never hoped for, but it is one from which I have
- 13 learned a great deal.
- 14 The trial in Her Majesty The Queen
- 15 and Elliott was extraordinarily difficult for me
- 16 and for everyone, I am sure. I have thought about
- 17 the trial virtually every day for ten years. It
- 18 was like nothing I had seen before, or since.
- 19 By September of 1997, I had
- 20 presided over thousands of cases during my 15 years
- 21 on the bench. Not one of them nor all of them
- 22 together prepared me adequately for the challenges
- 23 of this case. I offer that not as an excuse, but
- 24 in partial explanation for the mistakes that I
- 25 made.

- To be clear, I made many mistakes
- 2 in that trial. In my desire to discharge my
- 3 obligations as a judge and to provide a fair trial
- 4 to a person accused of a horrific crime, I at times
- 5 lost my way. I approached each decision I made
- 6 with an open mind, and I never acted in bad faith,
- 7 but I now realize that I made a series of
- 8 significant errors that affected the proceedings.
- 9 On December 4th, 2003, the Court
- 10 of Appeal released its decision allowing the
- 11 Crown's appeal from my order staying the
- 12 proceeding. Almost every trial judge knows the
- 13 sting of a Court of Appeal allowing an appeal from
- 14 one of your judgments.
- This wasn't the first time for me.
- 16 However, these reasons were very different. I read
- 17 the decision carefully. I was humbled. I thought
- 18 I had done my best in very difficult circumstances.
- 19 Nevertheless, the Court of Appeal found that I had
- 20 made many errors in my findings of fact and I had
- 21 misapplied the law on numerous occasions. I accept
- 22 their reasons without reservation.
- I have reflected on the Court of
- 24 Appeal's decision for the past five years. I have
- 25 thought about what it said about that case and what

- 1 it said about me as a judge. The Court of Appeal's
- 2 reason for decision have affected me greatly. I
- 3 have no doubt that they have made and will make me
- 4 a better judge.
- I fully appreciate my duties and
- 6 responsibilities as a judge. I have changed and
- 7 will continue to change my approach to judicial
- 8 decisions based upon the insights that I have
- 9 obtained from the reasons of the Court of Appeal.
- 10 In addition, I have learned a
- 11 great deal from this inquiry process. Let me
- 12 assure you that Justice Sopinka, the late Justice
- 13 Sopinka, was absolutely correct when he wrote in
- 14 Ruffo that the disciplinary inquiry is a traumatic
- 15 ordeal for a judge.
- 16 I can think of no process more
- 17 difficult for a judge than to have the question of
- 18 whether he or she should be removed from the office
- 19 considered in public by a panel of fellow judges
- 20 and eminent counsel.
- I have spent many hours reflecting
- 22 carefully on the notice provided by independent
- 23 counsel. It has not been easy to see my actions
- 24 characterized that way. I have tried to do my
- 25 best. Nevertheless, I want to acknowledge freely

- 1 that I made many findings against the Ministry of
- 2 the Attorney General and its senior
- 3 representatives, Crown counsel, police officers and
- 4 public officials that were set aside by the Court
- 5 of Appeal. I erred in so doing and I regret those
- 6 errors. I regret the effect of my findings on
- 7 them.
- 8 Moreover, my reasons contained
- 9 central references to individuals that were not
- 10 before the court, and that was an error, which I
- 11 regret.
- I recognize now that my efforts to
- 13 ensure a fair trial for the accused and to get at
- 14 the truth made it very difficult for Crown counsel
- 15 to prosecute its case effectively. I regret very
- 16 much the effect my erroneous judicial decisions had
- 17 on the Ministry of the Attorney General, its
- 18 counsel and the trial process itself.
- 19 As I have mentioned, the trial was
- 20 extremely difficult. Counsel for both parties
- 21 aggressively represented their clients' interest.
- 22 From my position, it was a very difficult trial to
- 23 manage. I tried a variety of techniques to
- 24 maintain civility in the courtroom and to keep the
- 25 proceedings focussed on the relevant issues at

- 1 hand.
- With hindsight, my attempts met
- 3 with only modest success. I regret that at times I
- 4 did not try harder and that I did not have more
- 5 success. In particular, I regret any intemperate,
- 6 denigrating or unfair language that I may have used
- 7 during what was the most stressful trial in my
- 8 career. It is certainly not typical of my conduct
- 9 in the courtroom. I have and I will continue to
- 10 ensure that I always conduct myself in the best
- 11 traditions of the judiciary.
- During this inquiry process, I
- 13 have had the opportunity to review much of the
- 14 trial transcript. From time to time, defence
- 15 counsel used extravagant rhetoric to characterize
- 16 the conduct of Crown counsel and the police.
- 17 Some of the statements simply had
- 18 no place in a courtroom. While I interjected from
- 19 time to time in an attempt to curb his excesses, it
- 20 is evident to me now that I did not intervene
- 21 forcefully or often enough. I should have and I
- 22 would in the future.
- 23 With hindsight, I recognized that
- 24 I erred in my discretionary exercise of the
- 25 contempt jurisdiction. I accept that it is to be

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1 used with restraint and it is a serious matter to
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- 2 threaten anyone with contempt.
- I appreciate the purpose of the
- 4 contempt power and have carefully reviewed the
- 5 CJC's Guidelines on the use of contempt power. I
- 6 will continue to be guided in the future by these.
- 7 I also recognize that some of my
- 8 judicial decisions, while made in good faith and
- 9 for the purpose of ensuring a fair trial,
- 10 unnecessarily expanded the scope of the trial and
- 11 diverted attention from the central issues of the
- 12 proceedings. These decisions were wrong. They
- 13 unnecessarily delayed the proceedings and wasted
- 14 scarce resources in matters that, with the benefit
- 15 of hindsight, were not material to the proceedings.
- 16 This proceeding has emphasized for
- 17 me the importance of the work of the judiciary. I
- 18 have spent much time reviewing the CJC's Ethical
- 19 Principles For Judges. It is an aspirational
- 20 document and it is one I work towards each day.
- I recognize that judges must
- 22 exhibit and promote high standards of judicial
- 23 conduct so as to enforce, reinforce public
- 24 confidence.
- I recognize that at times in the

- 1 Elliott trial my conduct did not meet the highest
- 2 standards articulated in the principles. I assure
- 3 the Inquiry Committee that I have and I will
- 4 continue to dedicate myself to striving to meet
- 5 those standards at all times.
- 6 For the significant errors that I
- 7 have described, I sincerely and unreservedly
- 8 apologize to the Ministry of the Attorney General,
- 9 its counsel and senior representatives, the police
- 10 officers, civilian witnesses and counsel that came
- 11 before me in this case, the public and your panel.
- 12 Finally, I would like to apologize
- 13 to the family of the victim of this crime who, as a
- 14 result of my legal errors, experienced a
- 15 significant delay in achieving the closure arrived
- 16 at by having a criminal prosecution reach its
- 17 substantive conclusion.
- I want to address the timing of
- 19 this apology. At the time of the events, and for
- 20 years afterwards, I had a steadfast belief in the
- 21 correctness of my decisions. Although they were
- 22 criticized, I like every trial judge I know
- 23 believed my decisions were the right ones.
- 24 When the Court of Appeal issued
- 25 its reasons, its harsh assessment of my decision

- 1 came as a shock to me. Obviously, I accepted their
- 2 authority to review and correct my judgment.
- 3 Nevertheless, I was sustained by my view that I had
- 4 approached the case and its many problems in good
- 5 faith, to the best of my ability.
- 6 That overriding belief has
- 7 informed my view of the case and this proceeding
- 8 before the CJC.
- 9 Recently, I began to prepare for
- 10 the current hearing. My preparation has profoundly
- 11 affected my appreciation of the circumstance of
- 12 this case. Both on my own and with my counsel, I
- 13 have spent literally weeks reviewing the record of
- 14 the trial proceedings and even reviewing the bench
- 15 books of the time.
- 16 Finally, I have spent days in this
- 17 room hearing independent counsel reading passages
- 18 of the evidence from the proceedings.
- 19 All of these steps have caused me
- 20 to relive the trial, but, for the first time, from
- 21 an entirely different perspective.
- 22 As a trial judge, I have spent 24
- 23 years assessing the actions of others. This
- 24 process required me to step back and assess my own
- 25 actions and how they affected others. It has been

- 1 a revealing and chastening process.
- 2 That experience has driven home
- 3 the need for me to make this apology to those
- 4 affected by my actions and to make this statement
- 5 at this time.
- I have been a judge for 24 years.
- 7 Aside from my family and my faith, it is the most
- 8 important thing in my life. I wish to continue to
- 9 serve the public as a member of the Superior Court
- 10 of Justice. However, under the circumstances, in
- 11 the event I am assigned to hear cases in the
- 12 future, it would be inappropriate for me to sit in
- 13 cases involving the Attorney General of Canada or
- 14 Her Majesty The Queen in Right of Canada, or the
- 15 Attorney General of Ontario or Her Majesty The
- 16 Queen in Right of Ontario, and I would take steps
- 17 to ensure that that would not occur.
- I stand before you humbled and
- 19 chastened. While I always acted in good faith, at
- 20 times my actions were inappropriate.
- I assure the Inquiry Committee
- 22 that I will at all times in the future execute my
- 23 office with the objectivity, impartiality and
- 24 independence that the public is entitled to expect
- 25 from a judge. Thank you.

- 1 THE CHAIR: Thank you.
- 2 MR. CHERNIAK: May I address the
- 3 panel?
- 4 THE CHAIR: Please, Mr. Cherniak.
- 5 SUBMISSIONS BY MR. CHERNIAK:
- 6 MR. CHERNIAK: I wish to say at
- 7 the outset that nothing that I am about to say is
- 8 intended to in any way fetter or interfere with the
- 9 discretion that this panel has to find, conclude
- 10 and recommend as you see fit should you see the
- 11 case differently than I am about to tell you I see
- 12 it.
- As I stated in my opening, my view
- 14 is that judicial accountability is a matter
- 15 entirely for the Canadian Judicial Council,
- 16 including this panel, and not any other body, least
- 17 of all independent counsel. In my view, that is
- 18 the constitutional imperative of judicial
- 19 independence.
- 20 My role, as I said at the outset,
- 21 is simply to present the case and give you my views
- 22 on the case, the law, the process, impartially and
- 23 in the public interest, and that is what I have
- 24 strived to do to this point and that is what I
- 25 intend to do in the balance of my remarks.

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1 Having said that, I had the
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- 2 opportunity of learning yesterday what Justice
- 3 Cosgrove was going to say to this panel about his
- 4 conduct in the Elliott trial.
- 5 Knowing that the evidence to this
- 6 inquiry would be supplemented in this way caused me
- 7 to reevaluate my view of the case that I have been
- 8 presenting to this panel on the basis of the whole
- 9 of the evidence, and, in particular, whether the
- 10 record as a whole was capable of meeting the
- 11 onerous Marshall test that again I referred to in
- 12 my opening, which is, to restate it: That a judge,
- in order that a recommendation for removal as
- 14 opposed to some lesser recommendation be made, has
- 15 conducted himself or herself in a way that is so
- 16 manifestly and profoundly destructive of the
- 17 concept of the impartiality, integrity and
- 18 independence of the judicial role, that public
- 19 confidence would be sufficiently undermined to
- 20 render the judge incapable of executing the
- 21 judicial office.
- The statement that you just heard
- 23 contains a number of key elements in it that have
- 24 influenced my thinking. There is a recognition of
- 25 the errors that were made by Justice Cosgrove in

- 1 his conduct of the Elliott trial in fact, in law
- 2 and in process.
- 3 There is a recognition of the
- 4 effect that his conduct of the trial had on the
- 5 Crown's ability to present its case and on the
- 6 administration of justice, generally.
- 7 There is a clear statement from
- 8 Justice Cosgrove that this inquiry process has led
- 9 to an understanding and recognition such that it is
- 10 reasonable to assume that the conduct that has led
- 11 to this complaint and this inquiry is unlikely to
- 12 be repeated.
- 13 There is a series in the statement
- 14 of full and unreserved apologies in appropriate
- 15 form to those who are entitled to receive apologies
- 16 from Justice Cosgrove, including the Crown
- 17 attorneys, the Ministry of the Attorney General,
- 18 the lawyers in the Ministry, the police, the
- 19 civilian witnesses, the public and, most
- 20 importantly, the Foster family.
- There is the understanding and
- 22 appreciation that it would be inappropriate, for
- 23 Justice Cosgrove's remaining 15 months or so on the
- 24 bench, to sit on any case involving the federal or
- 25 provincial governments or Attorney Generals.

- 1 The result of that is that my view
- 2 of the record as it now stands and of the
- 3 jurisprudence that I have reviewed, that I will
- 4 review briefly with you, that while the case on
- 5 that record is capable of providing a basis for
- 6 findings by this Inquiry Committee, and the
- 7 Judicial Council to which it reports, the findings
- 8 and conclusions that would warrant a strong and
- 9 pointed admonition to Justice Cosgrove about,
- 10 speaking generally, his conduct of the Elliott
- 11 trial.
- 12 That record as it stands now is no
- 13 longer, in my view, capable of supporting a
- 14 recommendation for removal from office, but,
- 15 rather, it is capable of supporting a
- 16 recommendation for a strong admonition, or whatever
- 17 the appropriate word is for what the Canadian
- 18 Judicial Council does in cases of this kind.
- 19 I will make no submission, now or
- 20 later, on the nature or form of what I say is the
- 21 strong and pointed admonition that would be
- 22 appropriate, because my view is that that is
- 23 something that is entirely for this panel and the
- 24 Canadian Judicial Council to which it reports,
- 25 because my view is that independent counsel or

- 1 anybody else would be trespassing on your
- 2 jurisdiction to make submissions.
- 3 You are, in effect, an expert
- 4 panel and you don't need my help. You just need to
- 5 make sure from me that you have the appropriate
- 6 information to make your findings and conclusions.
- 7 What I would like to do is briefly
- 8 outline the basis, in addition to what you have
- 9 heard from Justice Cosgrove, that informed the
- 10 change in my views.
- I noted, in particular, the
- 12 importance to the Canadian Judicial Council in its
- 13 findings and recommendations in previous cases, the
- 14 evidence and position of the judge in question; in
- 15 particular, whether there was or was not a
- 16 recognition, an understanding, of how the judge
- 17 fell into error and an assurance that the conduct
- 18 would not happen again.
- 19 You will recall in my opening I
- 20 referred to the passages in Bienvenue, which I will
- 21 take you to briefly again. You will find them, if
- 22 you have your books of authorities, in tab 6 and 7,
- 23 7 being the finding of the independent committee.
- 24 The passages I referred to were at pages 55, and 61
- 25 and 62.

1	Page 55 is the general statement
2	of the nature of the case against Justice
3	Bienvenue. What I want to refer to, in particular,
4	is pages 61 and 62.
5	MR. NELLIGAN: Excuse me. You
6	said tab 6?
7	MR. CHERNIAK: I am sorry, this is
8	tab 7. This is the Inquiry Committee report, and
9	tab 6 is the Canadian Judicial Council decision.
10	The important passage at the top of page 61 in the
11	findings of the Inquiry Committee is the second
12	sentence of that paragraph:
13	"We also particularly took
14	account Mr. Justice
15	Bienvenue's testimony during
16	the trial. We find that the
17	judge has shown an
18	aggravating lack of
19	sensitivity to the
20	communities and individuals
21	offended by his remarks or
22	conduct. In addition the
23	evidence could not be any
24	clearer Mr. Justice

Bienvenue does not intend to

Τ	change his behaviour in any
2	way."
3	My view was that was important to
4	the Inquiry Committee in coming to the conclusion
5	that it did. If we turn to the report of the
6	majority of the Canadian Judicial Council dealing
7	with its consideration of the Inquiry Committee's
8	report, the Canadian Judicial Council majority
9	referred to those very words and said it is
10	important to note that the majority emphasized
11	that, the words that I just quoted to you. And the
12	Canadian Judicial Council as a majority said in the
13	second last paragraph:
14	"No attempt has been made by
15	Mr. Justice Bienvenue since
16	the delivery of the report of
17	the Inquiry Committee to
18	indicate any intention on his
19	part to, in fact, change his
20	behaviour."
21	My view was that that was an
22	important consideration in why the ultimate finding
23	was that he should be, the recommendation should
24	be, that he should be removed from office.
25	A similar consideration is found

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in the Flynn report of the Inquiry Committee at tab
    10. And this was a very different case, for those
    of the panel that recollect it, because in the
 3
    Flynn case there was a one incident of Justice
 5
    Flynn taking part in making comments with respect
 6
    to a municipal matter that was going to, and in
    fact did, I think, come before the very court in
    which he was a judge. This inquiry committee took
    a dim view of that.
 9
                      What I want to refer to is what
10
11
    the inquiry committee said at page 43 in paragraph
    77. It said this:
12
                           "In answer to the second
13
14
                           question, we now apply to the
                           impugned conduct of Mr.
15
16
                           Justice Flynn the test for
17
                           removal set out in Marshall,
                           which has been considered
18
                           earlier in these reasons."
19
20
                      And they state the test as I
    stated it to you.
21
                      At the bottom of the page:
22
                           "In this connection, we
23
                           particularly noted the
24
                           following: the
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1	irreproachable career of the
2	judge in question, the
3	isolated nature of the
4	incident complained of, the
5	unlikelihood of a similar
6	incident reoccurring, the
7	judge's acknowledgement of
8	his remarks, his letter and
9	the acknowledgement made by
10	the counsel that the judge in
11	question made a mistake in
12	making the statements
13	complained of to the
14	journalist. We remain
15	convinced that the judge in
16	question retains his
17	independence and complete
18	impartiality to continue
19	deciding matters brought
20	before him now and in the
21	future."
22	What I want to bring to your
23	attention is that the acknowledgement of the
24	mistake was significant to this panel.
25	If we look at the Matlow inquiry

1	committee report, and I appreciate this is not a
2	complete matter, because the Matlow inquiry
3	committee report I do not think has yet been
4	considered by the panel, but the inquiry committee
5	report with respect to Justice Matlow went to very
6	considerable lengths to set out in detail its view
7	about that case and a number of matters, but what I
8	want to refer you to is at pages 62 to 64.
9	THE CHAIR: Which tab are we at
10	now, Mr. Cherniak?
11	MR. CHERNIAK: I beg your pardon.
12	Tab 12 of volume 1.
13	THE CHAIR: Thank you.
14	MR. CHERNIAK: What the Matlow
15	inquiry committee said, starting at paragraph 201,
16	is:
17	"The Inquiry Committee has
18	taken Justice Matlow's
19	expressions of regret into
20	account.
21	"From the underlined portion
22	of his direct examination, it
23	is clear that Justice Matlow
24	sees his conduct simply as

two errors of judgment:

1	delivering documents to the
2	Globe and Mail for John
3	Barber and failing to
4	disclose what he had done to
5	his two colleagues and to
6	counsel when the SOS
7	Application hearing was about
8	to begin. That position
9	fails to recognize any
10	impropriety in his conduct"
11	And they go on to talk about what
12	the improprieties were, and I won't read that. At
13	paragraph 203, the inquiry committee goes on to
14	say:
15	"When asked, on
16	cross-examination, whether he
17	had any other regrets, his
18	immediate answers underlined
19	above make it clear that any
20	further regrets were limited
21	primarily to concerns about
22	the impact of the inquiry
23	process on him and his
24	family. When he was pressed
25	as to whether he regretted

1	any negative impact on the
2	public's view of the
3	administration of justice,
4	his responses were equivocal
5	and he indicated any regret
6	depended on knowing how many
7	people might think more
8	highly of the administration
9	of justice as compared with
10	how many might think worse of
11	it because of him."
12	The apparent lack of understanding
13	of Justice Matlow of the significance of what he
14	had done was important to that inquiry committee,
15	and what happened in the Matlow matter stands in
16	stark contrast to what we just heard from Justice
17	Cosgrove.
18	In the same vein, I would like to
19	refer you to tab 23 in volume 2, the Douglas
20	decision, which is the question of a Provincial
21	Court judge in Ontario. The chair of that panel
22	was Justice Stephen Borins.
23	This was the over 80 case. The
24	Provincial Court judge made some extremely
25	disparaging remarks about criminal counsel who used

1 the over 80 defence and attacked breathalyzer

2	findings, and the like; and the language was, to
3	say the least, intemperate.
4	Justice Borins, if you will turn
5	to page 11 and 12, and I won't take the time to
6	read it, but paragraph 40 contains part of the
7	written response of Justice Douglas to the
8	complaint that was made against him.
9	If we turn to paragraph 43, the
10	inquiry committee chaired by Justice Borins says:
11	"The issue is whether the
12	undisputed evidence amounts
13	to convincing proof that
14	Justice Douglas has engaged
15	in judicial misconduct as
16	that term has been
17	interpreted in the Ontario
18	situation. Justice Douglas
19	has acknowledged his errors
20	and has admitted that he
21	conducted himself
22	inappropriately. He has, in
23	effect, conceded that he
24	failed to conduct himself in
25	a manner that the public

1		expects of judges, resulting
2		in a loss of public
3		confidence. Justice Douglas
4		has stated that he has
5		learned a lesson and has
6		affirmed that there will not
7		be a repetition of the
8		conduct that resulted in this
9		hearing."
10	Down	to paragraph 45:
11		"No doubt Justice Douglas has
12		learned a lesson from the
13		events leading to this
14		hearing, and from this
15		hearing. From all accounts,
16		it has been a hard lesson.
17		There is nothing that he said
18		or did that we are able to
19		condone. However,
20		considering all of the
21		circumstances, we are not
22		prepared to conclude that he
23		engaged in judicial
24		misconduct, although we are
25		bound to say that his conduct

1	was very close to the line.
2	We have come to this
3	conclusion because we believe
4	that Justice Douglas is
5	sincere in acknowledging his
6	inappropriate conduct. We
7	are satisfied that in the
8	future he will stick to the
9	issues both in presiding over
10	trials and in his rulings and
11	reasons for judgment which
12	will conform scrupulously
13	with their purpose."
14	Could I ask you to turn to the
15	Ruffo case? Turn to tab 25. The Ruffo case
16	describes the purpose of judicial accountability.
17	This case also involved a complaint against a
18	Provincial Court judge for a number of breaches of
19	ethical conduct.
20	If I could ask you to turn to page
21	309 of Justice Gonthier's lengthy judgment, and
22	although he was speaking of the role of the comité,
23	the provincial accountability provision for
24	Provincial Court judges, what he says has some
25	application, I think, to the way the Canadian

1	Judicial Council provisions operate.
2	At the marked paragraph on page
3	309, Justice Gonthier said, after quoting from a
4	judgment of Justice Parent:
5	"The Comité's mandate is thus
6	to ensure compliance with
7	judicial ethics in order to
8	preserve the integrity of the
9	judiciary. Its role is
10	remedial and relates to the
11	judiciary rather than the
12	judge affected by a sanction.
13	In this light, as far as the
14	recommendations of the Comité
15	may make with respect to
16	sanctions are concerned, the
17	fact that there is only a
18	power to reprimand and the
19	lack of any definitive power
20	of removal has become
21	entirely comprehensible and
22	clearly reflect the
23	objectives underlying the
24	Comité's establishment: not
25	to punish a part that stands

1	out by conduct that is deemed
2	unacceptable, but rather to
3	preserve the integrity of the
4	whole."
5	Of course the federal scheme is
6	somewhat different, because ultimately there is a
7	power to remove that resides in parliament,
8	although the Canadian Judicial Council has the
9	power to recommend only, but I think the
LO	significant thing that flows from that passage and
L1	that affected my view of the case is that what the
L2	purpose of the judicial accountability system is is
L3	the protection of the system as a whole, the
L <b>4</b>	integrity of the system as a whole, and,
L5	incidentally not unimportantly, but incidentally
L6	the conduct of the particular judge.
L7	My view of what that passage means
L8	is that it is the integrity of the system as a
L9	whole, and, looked at it from that point of view,
20	Justice Cosgrove's conduct, combined with his
21	remarks that he made today were among the factors
22	that led me to change my view.
23	If you look at what Madam Justice
24	Sharlow said in Cosgrove, again, referred to in my
>5	opening in tab 14 which is back to volume 1 tab

1	14 is the decision of the Court of Appeal in the
2	constitutional challenge by Justice Cosgrove in
3	this very case.
4	If you would turn to page 727 and
5	728, as I say, this was a passage I referred to in
6	my opening. Justice Sharlow said in paragraph 29:
7	"An independent judiciary is
8	essential to the rule of law
9	in a democratic society.
10	Indeed, the Inquiry Committee
11	in this case said that
12	judicial independence is the
13	single most important element
14	in the rule of law in a
15	democratic society, followed
16	closely by the necessity for
17	an independent bar."
18	Then after referring to Justice
19	Strayer in Gratton, Madam Justice Sharlow said at
20	paragraph 32 on page 729:
21	"However, judicial
22	independence does not require
23	that the conduct of judges be
24	immune from scrutiny by the
25	legislative and executive

1	branches of government. On
2	the contrary, an appropriate
3	regime for the review of
4	judicial conduct is essential
5	to maintain public confidence
6	in the judiciary."
7	Again, referring to the purpose of
8	the accountability scheme as a whole.
9	If I could ask you to look at the
10	very last tab in this book, the Moreau-Berube case,
11	again in the Supreme Court of Canada, Madam Justice
12	Arbour at page 285 speaks of the proposition in
13	similar terms.
14	If you look at paragraph 59 at the
15	bottom of page 285, you will see Madam Justice
16	Arbour says that:
17	"The New Brunswick Judicial
18	Council found that the
19	comments of Judge
20	Moreau-Berube constituted one
21	of those cases. While it
22	cannot be stressed enough
23	that judges must be free to
24	speak in their judicial
25	capacity, and must be

1	perceived to speak freely,
2	there will unavoidably be
3	occasions where their actions
4	will be called into question.
5	This restraint on judicial
6	independence finds
7	justification within the
8	purposes of the Council to
9	protect the integrity of the
10	judiciary as a whole."
11	And then Madam Justice Arbour
12	repeats the words of Justice Gonthier in Therrien,
13	which I quoted at length again in my opening and
14	which I won't repeat here.
15	Madam Justice Arbour goes on at
16	page 287 to make a point that I found important in
17	paragraph 60:
18	"Part of the expertise of the
19	Judicial Council lies in its
20	appreciation of the
21	distinction between impugned
22	judicial actions that can be
23	dealt with in the traditional
24	sense, through a normal
25	appeal process, and those

1	that may threaten the
2	integrity of the judiciary as
3	a whole, thus requiring
4	intervention through the
5	disciplinary provisions of
6	the Act. Separation of
7	functions between judicial
8	councils and the courts, even
9	if it could be said that
10	their expertise is virtually
11	identical, serves to insulate
12	the courts, to some extent,
13	from the reactions that may
14	attach to an unpopular
15	council decision. To have
16	disciplinary proceedings
17	conducted by a judge's peers
18	offers the guarantees of
19	expertise and fairness that
20	judicial officers are
21	sensitive to, while avoiding
22	the potential perception of
23	bias or conflict that could
24	arise if judges were to sit
25	in court regularly in

1	judgment of each other. As
2	Gonthier J. made clear in
3	Therrien, other judges may be
4	the only people in a position
5	to consider and weigh
6	effectively all the
7	applicable principles, and
8	evaluation by any other group
9	would threaten the perception
10	of an independent judiciary.
11	A council composed primarily
12	of judges, alive to the
13	delicate balance between
14	judicial independence and
15	judicial integrity, must in
16	my view attract in general a
17	high degree of deference."
18	Which also makes the point that I
19	made earlier as to why this is a matter for the
20	Canadian Judicial Council alone.
21	Finally, if I can refer you back
22	to volume 1 in tab 4 in respect of the authorities,
23	I will refer you to the Ethical Principles of the
24	Canadian Judicial Council under the heading of
25	"Integrity" at pages 13 to 15.

1	I am sure the panel knows that the
2	numbers are not in the normal place one finds page
3	numbers, but they are over to the side and middle
4	of each page.
5	I am referring to the commentary
6	which I am sure this panel knows well, and, in
7	particular, commentary 2:
8	"While the ideal of integrity
9	is easy to state in general
10	terms, it is much more
11	difficult and perhaps even
12	unwise to be more specific.
13	There can be few absolutes
14	since the effect of conduct
15	on the perception of the
16	community depends on
17	community standards that may
18	vary according to place and
19	time."
20	"As one commentator put it,
21	the key issue about a judge's
22	conduct must be how it '
23	reflects upon the central
24	components of the judge's
25	ability to do the job.' This

1	requires consideration of
2	first, how a particular
3	conduct would be perceived by
4	reasonable, fair minded and
5	informed members of the
6	community and second, whether
7	that perception is likely to
8	lessen respect for the judge
9	or the judiciary as a whole."
LO	At the bottom of the page, they
L1	quote from Shaman:
L2	"' the ultimate standard
L3	for judicial conduct must be
L4	conduct which constantly
L5	reaffirms fitness for the
L6	high responsibilities of
L7	judicial office.' The judge
L8	should exhibit respect for
L9	the law, integrity of his or
20	her private dealings and
21	generally avoid the
22	appearance of impropriety."
23	I reviewed those authorities, and,
24	as I said in my opening in my opening today, the
25	position of independent counsel, the position I

- 1 occupy, is sui generis, has no real counterpart
- 2 elsewhere, because I have no client to report to or
- 3 seek instructions from and I am simply giving you
- 4 my view.
- 5 While I had no doubt and would
- 6 have argued before you at the start of this case,
- 7 had the matter been heard then, that the evidence
- 8 in support of the notice was capable of supporting
- 9 a recommendation for removal, it was never my place
- 10 to enter an opinion as to whether what
- 11 recommendation should be made.
- 12 What has changed is that we now
- 13 have had the public airing of the complaint of the
- 14 Attorney General and the case presented as a matter
- 15 of public record, as is Justice Cosgrove's
- 16 statement now a matter of public record.
- 17 I took into account those
- 18 authorities. I took into account the content, the
- 19 nature and the content, of Justice Cosgrove's
- 20 statement. I took into account the extreme nature
- 21 of the recommendation for removal by an address of
- 22 both Houses of Parliament, the rarity of such a
- 23 step actually being taken. I don't think it has
- 24 ever actually happened. There's been
- 25 recommendation, but I don't think it has ever

- 1 actually happened -- and the high test, the
- 2 Marshall test, for such a recommendation.
- 3 Unlike some of the cases where a
- 4 recommendation has been made, I refer to the
- 5 position of the judge, but in some of the cases
- 6 there was evidence of corruption or moral turpitude
- 7 on the part of the judge, and neither of those is a
- 8 feature of the evidence before you.
- 9 I took into account the
- 10 recognition, as I said earlier, that Justice
- 11 Cosgrove recognizes that it would be inappropriate
- 12 for him to sit on any case involving the federal or
- 13 provincial governments.
- 14 I noted the nature and the depth
- 15 of the statement that Justice Cosgrove -- that I
- 16 expected he would make and that he just made, and
- 17 its evident sincerity and the unlikelihood that the
- 18 conduct which characterized the Elliott trial will
- 19 ever be repeated.
- 20 I took into account Justice
- 21 Cosgrove's length of service and the fact he has
- 22 but a limited time left on the bench before
- 23 mandatory retirement.
- 24 I noted -- last night I was given
- 25 the folder that I understand Mr. Paliare is going

- 1 to give you -- the many being expressions of
- 2 support for Justice Cosgrove. As I say, that just
- 3 came to my attention, though I did not have it when
- 4 I made the decision for the opinion that I am
- 5 giving you now. But those expressions of support,
- 6 people from the bar, the judiciary and the public
- 7 that know Justice Cosgrove, do reinforce the view
- 8 that I had formed before I was given it.
- 9 For all these reasons, I am
- 10 prepared, and I do, give you my view that the case
- 11 as it stands now provides a basis for findings and
- 12 conclusions by this panel and a recommendation that
- 13 would result in a strong and pointed admonition, as
- 14 I indicated, but does not any longer rise to the
- 15 level that would justify a recommendation for
- 16 removal, what all of that entails.
- 17 I reiterate that that is my view
- 18 alone. It is for this panel and only this panel to
- 19 decide whether you do or do not accept that view.
- 20 If the panel sees fit to accept this view, then my
- 21 view is that the panel has enough evidence before
- 22 it now to make its report to the Canadian Judicial
- 23 Council and there is not a necessity for me to read
- 24 in the balance of volume 4 of the evidence books
- 25 that I have been reading to you for the past

- 1 several days, but the material in volume 4 is there
- 2 for you to review. It is evidence, part of the
- 3 case that I have presented.
- 4 If the panel wishes, I will mark
- 5 the passages in volume 4 that I would have read if
- 6 we don't go any further and I will read if we do go
- 7 further; nor, if you accept the view that I have
- 8 just expressed, do I feel it necessary to call the
- 9 witnesses that I otherwise would have called on
- 10 Thursday, in view of the statements, expressions of
- 11 regret and apologies that have now been made by
- 12 Justice Cosgrove.
- 13 Those witnesses -- there would
- 14 have been four of them from the ranks of the Crown
- 15 attorneys, the police and the family -- would have
- 16 been called primarily to illustrate the effect of
- 17 the conduct of the trial upon them and their
- 18 ability to do their job in the case of the Crown
- 19 and the police, and the effect in the case of
- 20 Steven Foster, who I was intending to call, of the
- 21 conduct of the trial on how it was viewed by the
- 22 family.
- 23 These matters have been addressed
- 24 and conceded, apologized for, by Justice Cosgrove.
- 25 His statement, as I said, is in the public record

- 1 and available to all, and I will ensure that his
- 2 statement and what I have just said in the
- 3 transcript comes to the attention of all of those
- 4 involved in the Elliott trial who were affected by
- 5 it.
- If the panel does not see fit to
- 7 accept the opinion that I have just expressed, then
- 8 I will of course continue in my presentation of the
- 9 evidence and call the witnesses that I have asked
- 10 to attend tomorrow.
- I am in the panel's hands now. I
- 12 think Mr. Paliare wishes to address you.
- THE CHAIR: Perhaps before he
- 14 does, I have one or two questions for you, Mr.
- 15 Cherniak, and other members of the panel may have,
- 16 as well.
- 17 I am wondering whether you have
- 18 any submission to us as to the weight or effect to
- 19 give to Justice Cosgrove's apology in light of its
- 20 timing?
- 21 If I could just flush out my line
- 22 of thought, the letter of complaint from the
- 23 Attorney General was received by the Judicial
- 24 Council in May 2004. The Inquiry Committee
- 25 commenced its work that fall, and, as you will well

- 1 recall, there was a constitutional challenge to the
- 2 legislation, judicial reviews at two levels, and we
- 3 are now four years later, all of which is to say
- 4 that there has been a significant expenditure of
- 5 public monies in this process; and in terms of the
- 6 record, so far as I can see, nothing has changed
- 7 between then and now.
- 8 What do you say about the effect
- 9 of the timing of the apology on its weight?
- 10 MR. CHERNIAK: Of course, that is
- 11 obviously a very significant consideration and it
- 12 would have been better for everybody concerned,
- 13 including the public purse, had the statement and
- 14 apology been made earlier.
- Justice Cosgrove did address that
- 16 in several paragraphs of his statement. The way I
- 17 read it is that Justice Cosgrove, as was his right
- 18 as any citizen, albeit ultimately wrongly, chose
- 19 two things.
- He chose, first of all, to
- 21 challenge the constitutionality of section 63(1) of
- 22 the Judges Act. That challenge was ultimately
- 23 unsuccessful, but maybe it had some significance on
- 24 this issue that there was one judge of the Federal
- 25 Court that found it had merit. She was reversed.

- 1 And his challenge was supported by -- you will have
- 2 to remind me of the name, but the association of
- 3 judges, and strongly supported at all levels by the
- 4 association of judges, and indeed by the criminal
- 5 bar.
- 6 So while it was ultimately held to
- 7 have no merit, it did have support. As I say,
- 8 every citizen, even judges, are entitled to
- 9 exercise their rights to challenge the
- 10 constitutional validity of legislation that affects
- 11 them.
- While I argued as strongly as I
- 13 could, and others did, that the legislation was
- 14 constitutionally valid, and this panel held indeed
- 15 it was constitutionally valid, that caused a
- 16 significant delay.
- 17 Secondly, Justice Cosgrove has
- 18 said, quite fairly, in his remarks that until
- 19 recently he was of the view that while he obviously
- 20 regretted what happened, as Mr. Paliare said in his
- 21 opening, that he was of the view that it did not
- 22 amount to a sufficient basis to result in a
- 23 recommendation of the Canadian Judicial Council for
- 24 his removal, and presumably for anything less than
- 25 that.

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1 As you know, Mr. Paliare, for some
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- 2 time, has served notice that he intended to
- 3 challenge the proposition as to whether the notice,
- 4 in effect, made a case that was capable of being --
- 5 resulting in a recommendation.
- And my view, as you know, was that
- 7 the notice wasn't the issue. The evidence was the
- 8 issue and that the panel should hear the evidence
- 9 before it decided that issue, and the panel agreed
- 10 with the proposition that I put forward.
- 11 What Justice Cosgrove has said in
- 12 his statement is that it was really when he got
- 13 down really to read and review what was in those
- 14 books of evidence that Ms. Kuehl and I prepared,
- 15 and sat down with himself and his counsel, and I
- 16 think, equally importantly, when we come to the
- 17 timing, actually heard it being referred to and
- 18 read in context in the way that I have spent the
- 19 last four or five days reading it in its various
- 20 elements, that he at last, perhaps not -- I think
- 21 it is fair to say not when he might have or even
- 22 perhaps should have -- came to the firm and clear
- 23 realization that he had erred, and erred badly, and
- 24 that the time had come to put before this panel his
- 25 statement containing all the elements that I

- 1 outlined to you.
- 2 And I think it is significant on
- 3 that issue that you appreciate that he has done so
- 4 without any preconditions. In other words, the
- 5 statement is there and it is part of the record in
- 6 this inquiry right now.
- 7 If the panel was not to accede to
- 8 the opinion that I have given you -- it is not a
- 9 recommendation, it is an opinion that I have given
- 10 you -- we are where we are, and I said that we will
- 11 simply proceed with the balance of the hearing and
- 12 see what the rest of the evidence is, and
- 13 submissions will be made in due course.
- 14 There is no precondition. He has
- 15 simply at this time made the concessions and the
- 16 statements that he did. So I don't think that I
- 17 can help you further with that.
- I certainly considered that when I
- 19 came to the conclusion I had, but that was only one
- 20 factor in the conclusion I came to, and, although
- 21 an important factor, the most significant factor
- 22 is, was for me, as to whether, on the whole of the
- 23 evidence to this time, the conduct was or was not
- 24 capable of reaching that onerous standard for a
- 25 removal, for a recommendation for removal that the

- 1 Marshall test requires.
- 2 Let me add this: It was very
- 3 clear, and very clear in the discussions that I had
- 4 with Justice Cosgrove's counsel, that if while the
- 5 statement was what I expected it to be, my opinion
- 6 as to the recommendation for removal was going to
- 7 be ameliorated, there still, was in my view, as I
- 8 have expressed to you, a basis for what I have
- 9 called a strong and pointed admonition.
- 10 Maybe there should be a stronger
- 11 word in there, but a strongly pointed admonition
- 12 was the way I phrased it to Justice Cosgrove.
- So there is no suggestion that his
- 14 statement is going to in any way ameliorate that.
- 15 The only difference is the extent to which the
- 16 recommendation should go the next very considerable
- 17 step. I think that is the best answer I can give
- 18 you, sir. Do you have another question?
- 19 THE CHAIR: I have one more
- 20 question --
- 21 HON. WACHOWICH: It has to be
- 22 remembered, as well, that there is a partial
- 23 epiphany after he reads the Court of Appeal, the
- 24 decision.
- 25 MR. CHERNIAK: I am sure that is

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1 right, but I think it is fair to say --
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- 2 HON. WACHOWICH: That is parts of
- 3 his statement.
- 4 MR. CHERNIAK: The epiphany is in
- 5 that statement, but wasn't sufficient to eliminate
- 6 what's happened --
- 7 HON. WACHOWICH: It didn't
- 8 influence him to the extent that the apology should
- 9 follow after that.
- MR. CHERNIAK: Right.
- 11 THE CHAIR: My second question,
- 12 Mr. Cherniak, has to do with the matter that you
- 13 just touched on briefly, and that is the evidence
- 14 that we have not yet heard. The mandate of this
- 15 Inquiry Committee, under the Council's bylaws, is
- 16 to make a report with findings and conclusions.
- 17 MR. CHERNIAK: Yes, exactly right.
- 18 THE CHAIR: Then the Council as a
- 19 whole considers that report, and they can either
- 20 accept it or it can ask for further information,
- 21 whatever. My question really is: Can we make an
- 22 adequate or a proper report without hearing all the
- 23 evidence?
- 24 MR. CHERNIAK: My answer is this.
- 25 I could have -- I won't even say that. I toyed

- 1 with the idea, but I could have simply come in on
- 2 the first day of this inquiry and said, Here is my
- 3 four books of evidence; go to it, panel.
- I didn't think that would be a
- 5 very appropriate way for independent counsel to
- 6 present the case, but the case is not me reading
- 7 the four books of evidence. The case is in those
- 8 four books of evidence and the other exhibits that
- 9 I filed.
- 10 THE CHAIR: I was thinking
- 11 particularly of the reference you made yesterday to
- 12 calling viva voce evidence.
- MR. CHERNIAK: As I say, the viva
- 14 voce evidence -- I will tell you who I intended to
- 15 call. We interviewed a lot of people, but I
- 16 intended to call two of the Crown attorneys, David
- 17 Humphrey, who came in for the last number of
- 18 months, and Curt Flanagan, the Crown attorney at
- 19 Brockville who was there from the start.
- These people are all available.
- 21 None of them know they may not be needed. They are
- 22 all set up to be here tomorrow and I can have them
- 23 here tomorrow.
- 24 I intended to call Detective
- 25 Inspector Bowmaster, who you have heard a lot

- 1 about, and I intended to call Steven Foster, the
- 2 son of the deceased.
- I wasn't going to ask any of them
- 4 about -- I wasn't going to take them to this or
- 5 that portion of the evidence, because the evidence
- 6 is what the evidence is, and I didn't think it
- 7 needed embellishment one way or the other, even
- 8 should be embellished one way or the other.
- 9 I was calling them to explain the
- 10 effect upon them and their roles, and, in the case
- 11 of Mr. Foster, the family. My friend has all the
- 12 will-says. He knows what I intend to ask these
- 13 people.
- 14 My thinking was -- and of course
- 15 we are entirely in the hands of this panel. My
- 16 thinking was that the apologies, the recognition
- 17 and the apologies in the statement, went
- 18 sufficiently far that when I provide all those
- 19 people -- and indeed I intend to provide all of the
- 20 main players from the Ministry and the Crown
- 21 attorneys involved and all of those who were
- 22 witnesses and the police and the family.
- 23 I intend to provide them at a very
- 24 early time with the events that have transpired
- 25 here this morning, both the statements and my

- 1 submissions and whatever goes on from this point,
- 2 so they will understand what happened.
- I am of course in the panel's
- 4 hands. These people are available to come
- 5 tomorrow. As far as they all know, they will be
- 6 here tomorrow at this point. That was my thinking.
- 7 With respect to the balance of the
- 8 evidence, it is there. As I say, some of it I
- 9 wouldn't have read every page, as I haven't read
- 10 every page up to now, but the particulars in volume
- 11 4 are just as significant as the particulars in the
- 12 first three volumes.
- If the panel wishes, I am prepared
- 14 to provide the panel with marked-up pages as to
- 15 what I would have read -- what I will read if we go
- 16 further. I hope that answers your question.
- 17 THE CHAIR: Thank you. I don't
- 18 know whether my colleagues have some questions.
- 19 MR. NELLIGAN: I assume there are
- 20 printed copies of Justice Cosgrove's remarks. He
- 21 was reading from them. I wondered if they could be
- 22 made available to us now or whether we would be
- 23 able to get --
- MR. CHERNIAK: You will have to
- 25 ask my friend about that. I know there is a

- 1 printed copy available, because I reviewed a
- 2 printed copy and what he said was very close, a
- 3 couple of words changed, to what I was advised. It
- 4 exists. We may need to photocopy them, but it
- 5 exists.
- 6 HON. MACDONALD: I want to get my
- 7 head around your submission here this morning, Mr.
- 8 Cherniak. If the evidence as presented, in your
- 9 opinion, at the outset formed the basis for removal
- 10 and none of that evidence is --
- 11 MR. CHERNIAK: Sorry, just to
- 12 qualify that, formed the basis of being capable. I
- 13 have never gotten beyond that.
- 14 HON. MACDONALD: I am sorry. You
- 15 are right, capable for removal, and none of the
- 16 evidence is expunged. Wouldn't the new evidence
- 17 really go to the ultimate merits as opposed to
- 18 whether or not the --
- 19 MR. CHERNIAK: My view, and I have
- 20 already said this is only my view. You members of
- 21 the panel are the expert panel, so it is your view
- 22 that counts, not mine. I am not pleading a case
- 23 for a client. I am just trying to give you the
- 24 help I can.
- 25 My view was that the depth, the

- 1 scope, the nature, the sincerity of the statement
- 2 this morning was a significant change, based on the
- 3 jurisprudence that I outlined, when we consider
- 4 that what we are really here -- what I understand
- 5 your role is, it is to preserve the integrity of
- 6 the judiciary.
- 7 Given what we have heard, that the
- 8 integrity of the judiciary can be still maintained
- 9 without Justice Cosgrove being removed from the
- 10 bench, and to some extent dependent upon what this
- 11 panel thinks is an appropriate admonishment or
- 12 reprimand, or whatever you call it, without
- 13 removal, and, in part, because the position of the
- 14 justice in response is important.
- The issue is: When should that
- 16 position be put forward? And I have addressed
- 17 that. What we are dealing here is, the way I have
- 18 approached this right from the start and in the
- 19 arrangement that Mr. Paliare and I came to when we
- 20 discussed how we would approach his motion, is that
- 21 there are really two stages to what we are doing
- 22 here.
- 23 The first is: Is there judicial
- 24 misconduct or conduct that would warrant some form
- 25 of censure? That is question one. I don't resile

- 1 from the proposition at all that the conduct here
- 2 is capable of resulting in a censure. The way I
- 3 have put it is a strong and pointed admonition, but
- 4 it is for this panel.
- 5 The second question is: Does it
- 6 go so far as to meet the test for removal as
- 7 opposed to the test for some lesser form of
- 8 recommendation? And it is that second stage that
- 9 has been affected by, as I say, the length and the
- 10 breadth and the sincerity of what we have heard
- 11 this morning.
- 12 HON. MACDONALD: Thank you. That
- 13 is helpful.
- 14 THE CHAIR: Perhaps before we hear
- 15 from Mr. Paliare, we will take a few minutes'
- 16 break, ten minutes.
- 17 MR. CHERNIAK: Thank you.
- 18 --- Recess at 11:36 a.m.
- 19 --- Upon resuming at 11:53 a.m.
- THE CHAIR: Mr. Paliare.
- 21 SUBMISSIONS BY MR. PALIARE:
- 22 MR. PALIARE: Yes. Chief Justice
- 23 Finch, members of the panel, I have some brief
- 24 remarks to make, and then I wanted to take you some
- 25 letters that we wanted to file.

- 2 at the outset, Mr. Cherniak talked about his role
- 3 in acting in the public interest, and he
- 4 underscored that he was, in his view, acting in the
- 5 public interest when he put forward the
- 6 recommendation that he did.
- 7 In dealing with the public
- 8 interest, one obviously has to balance a number of
- 9 important factors, and he has, in my respectful
- 10 view, very fairly set out all of those factors that
- 11 he took into account, and he then matched them
- 12 against the jurisprudence and clearly demonstrated
- 13 that the position he was advancing was one that was
- 14 appropriate in the circumstances.
- We ask you to and urge you to
- 16 accept his recommendation, because we say it is
- 17 appropriate in the public interest.
- 18 He cites some of them that I
- 19 wanted to raise. One, you have heard personally
- 20 from Justice Cosgrove. His apology was, without
- 21 question, sincere and it was, as Mr. Cherniak, said
- 22 unconditional. There were no strings attached to
- 23 his apology.
- 24 I wanted to set out for you some
- 25 factors that you might take into account, if you

- 1 accept what Mr. Cherniak has suggested, in your
- 2 determination of what would be an appropriate
- 3 admonition in the unique circumstances of this
- 4 case, what factors should you take into account. I
- 5 have a couple that I think are important.
- 6 First, the apology that you have
- 7 heard.
- 8 Secondly, in my opening, I set out
- 9 a number of background facts concerning Justice
- 10 Cosgrove. I just ask you to review my comments and
- 11 take those into account. I don't want to repeat
- 12 them in their totality. I wanted to, however,
- 13 outline a couple of them.
- 14 Justice Cosgrove is 73 years of
- 15 age, and, as Mr. Cherniak points out, he retires in
- 16 December of 2009. He has devoted most of his adult
- 17 life to public service. He was a councillor, and
- 18 then a very popular mayor of the City of
- 19 Scarborough, which is now amalgamated with the City
- 20 of Toronto.
- 21 Following that, he was elected as
- 22 member of parliament and served as a cabinet
- 23 minister in the Trudeau government. He was
- 24 appointed a judge in 1984 and he has, as he told
- 25 you, heard thousands of cases in that time frame

- 1 between then and now, and of course this is the
- 2 only blemish on his record.
- We have written to a number of
- 4 people asking for letters of reference on his
- 5 behalf. They speak volumes, in my respectful view,
- 6 about Justice Cosgrove.
- 7 I point out to the panel that the
- 8 Matlow panel took the view that notwithstanding the
- 9 consent of independent counsel that such letters
- 10 could be filed, that they would have no weight.
- 11 So I say to you, first, I
- 12 completely disagree with that position. Secondly,
- 13 that issue, as I understand it, is before the CJC
- 14 as part of the other aspects of the Justice Matlow
- 15 matter. That is, can such letters of reference
- 16 come forward and should they have some weight?
- 17 I say to you they should have a
- 18 lot of weight, particularly because what you have
- 19 before you is, in my respectful view, an isolated
- 20 example of a 24-year judicial career.
- You can and should take into
- 22 account what the views are of judges, lawyers who
- 23 have appeared in front of him, and members of the
- 24 community, and it is in that spirit that I want to
- 25 provide you with the letters that we received and

- 1 propose to tender.
- I also point out at the outset I
- 3 am very grateful to my friend. I must say Mr.
- 4 Cherniak has been extremely fair in this process,
- 5 and he said to you that he made his decision about
- 6 whether or not, given what Justice Cosgrove was
- 7 going to say, whether the conduct in question,
- 8 coupled with the response -- that is, the totality
- 9 of the evidence -- could reach the level of a
- 10 recommendation for removal.
- 11 So when he came to that
- 12 determination, he said, No, it couldn't. It could
- 13 rise to the level of an admonition, but not
- 14 removal, but he didn't have the letters. When I
- 15 gave him the letters last night, what he has said
- 16 to you is they reinforced his view.
- 17 So on all of those bases, I would
- 18 like to tender -- Mr. Macintosh has them -- the
- 19 letters and ask that they be made the next exhibit.
- THE CHAIR: You don't oppose this,
- 21 Mr. Cherniak?
- MR. CHERNIAK: I do not. I do
- 23 not. If I can just say my view is they would not
- 24 have had any effect on the first question, but they
- 25 do, in my view, affect the question of what the

- 1 ultimate recommendation might be.
- THE CHAIR: Are we up to Exhibit 9
- 3 or 10?
- 4 MR. PALIARE: I think it is 10.
- 5 THE CHAIR: Thank you.
- 6 EXHIBIT NO. 10: Justice
- 7 Cosgrove's reference letters.
- 8 MR. PALIARE: I can also say that
- 9 Mr. Cherniak and I have both been involved in
- 10 defending and prosecuting professionals at their
- 11 various regulatory and licensing bodies, and this
- 12 approach is done as a regular matter of course in
- 13 order to give decision makers the kind of
- 14 background that is essential in terms of
- 15 determining what an appropriate resolution should
- 16 be.
- I can also tell you that I am
- 18 happy to file with you, if you want, I have given
- 19 Mr. Cherniak a copy of the letter that we sent to
- 20 each of the individuals seeking their
- 21 recommendation and reference letter.
- I enclosed the notice of hearing
- 23 setting out the allegations that had been prepared
- 24 by Mr. Cherniak so that they would have the notice
- 25 of hearing and what the allegations were.

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1 I'm happy to file that, if the
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- 2 panel wants, but I can advise you that is what I
- 3 did. If I could, that would be great.
- 4 THE CHAIR: We will call that
- 5 Exhibit No. 11.
- 6 EXHIBIT NO. 11: Letter sent
- 7 to each of the individuals
- 8 seeking their recommendation
- and reference letter.
- 10 MR. PALIARE: I think it is fair
- 11 to say that we can assume that certainly the judges
- 12 and the lawyers would have read the Court of Appeal
- 13 decision in Regina versus Elliott.
- I am going to take you to some of
- 15 the letters. I can tell you that there are several
- 16 themes that run through the letters.
- 17 First, there is no doubt that
- 18 Justice Cosgrove is a committed jurist.
- 19 Secondly, the reference letters
- 20 will tell you that he has a strong and abiding
- 21 belief in the need for people to be treated fairly
- 22 who come before the courts.
- Thirdly, he is a person of great
- 24 integrity.
- 25 Fourth, he is, as I said, in my

- 1 opening, a judicial workhorse. He would take
- 2 whatever assignments were given to him by his
- 3 regional senior judges. He constantly gave up
- 4 non-sit weeks and vacation weeks to pitch in and
- 5 help where there was a need.
- 6 Fifth, that he was courteous and
- 7 thoughtful and recognized as a very good judge, if
- 8 not an excellent judge, in the area of family law;
- 9 sixth, that he is very respectful and helpful to
- 10 unrepresented litigants, an area I know of concern
- 11 these days to the judiciary.
- 12 Seventh, he has a strong
- 13 commitment to the community. He was really one of
- 14 the key factors in the restoration of the
- 15 Brockville Courthouse, which I know Mr. Cherniak
- 16 has told me that it is now a beautiful place,
- 17 really as a result of the tremendous effort he put
- 18 into restoring it.
- My final point, as you will look
- 20 at some of these letters, is there is an irony that
- 21 gets mentioned, and the irony is that those who
- 22 appeared before him as lawyers considered Justice
- 23 Cosgrove, if he had any leanings, to be pro-Crown
- 24 as opposed to pro-defence. I raise that just
- 25 simply to point out that that was the view of

- 1 people who appeared in front of him.
- 2 Parenthetically, another irony in
- 3 this case is one of the major protagonists, of
- 4 course, was Mr. Murphy, who has, we have been
- 5 advised, been hired as by Her Majesty as a federal
- 6 prosecutor in Ottawa. I just add that
- 7 parenthetically.
- 8 The letters that we have before
- 9 you come from judges, retired judges, lawyers who
- 10 have appeared in front of him and some members of
- 11 the community.
- 12 If I could take you first to --
- 13 they are set out alphabetically, but what I want to
- 14 do is take you to first to what his regional senior
- 15 justices had to say. I believe there were four of
- 16 them for whom he served after that designation came
- 17 into effect, and the first one was Justice
- 18 Desmarais at tab 4, and he is now retired.
- 19 At the second paragraph in the
- 20 last sentence, he says:
- "In 1990 I was appointed
- 22 Senior Regional Judge for
- 23 Eastern Ontario for the now
- 24 Superior Court of Justice."
- 25 He talks about Justice Cosgrove

1	being:	
2		" the local administrative
3		judge for the Counties of
4		Leeds and Grenville, with
5		offices at the Court House
6		situated in Brockville."
7	That	's a position he occupied for
8	some considerable peri	lod of time.
9	Over	the page, Justice Desmarais
10	says:	
11		"Whenever any emergencies
12		occurred, he was always
13		already ready to step in and
14		assist in any way he could.
15		Never did I have reason to
16		question his integrity,
17		fairness and competence. I
18		know that Justice Cosgrove
19		always had the best interest
20		of the administration of
21		justice in mind in anything
22		he did, and any findings to
23		the contrary would certainly
24		not be in keeping with my
25		recollection of my dealings

1	with him."
2	The next regional senior was
3	Justice Chadwick, and his letter is at tab 16, and
4	about half way down the page of the first page, he
5	says:
6	"In December of 1994, I
7	became the Regional Senior
8	Justice for Eastern Ontario.
9	Although Justice Cosgrove was
10	a judicial colleague from
11	1990 to 1994, I had very
12	little interaction with him.
13	"Upon becoming Regional
14	Senior Justice, I had more
15	involvement with Justice
16	Cosgrove. I was Regional
17	Senior Justice until 2006.
18	During that time, Justice
19	Cosgrove remained as the
20	Administrative Justice in
21	Brockville.
22	"Justice Cosgrove was a very
23	dedicated and hard-working
24	judge. Notwithstanding his
25	role as Administrative Judge

1	he sat on full-time basis."
2	Because apparently you can get
3	time off to do that role, because it does involve
4	administration:
5	"If the work load in
6	Brockville was not available,
7	he was the first person to
8	volunteer for reassignment in
9	the East region.
10	"During my term as Regional
11	Senior Justice, Justice
12	Cosgrove never turned down an
13	assignment or a request to
14	perform emergency judicial
15	services. I never had a
16	complaint from the public or
17	the Bar about his conduct or
18	reserve judgments.
19	"Justice Cosgrove, very
20	seldom, if at all discussed
21	the cases in which he was
22	involved with his judicial
23	colleagues or me. Although I
24	may not have agreed with all
25	his decisions, or his method

Т	at arriving at the decision,
2	I considered Justice Cosgrove
3	competent to handle his case
4	load and reach a reasoned
5	conclusion. To me this was
6	part of judicial
7	independence. I know that my
8	judicial colleagues did not
9	always agree with my
10	decisions, or my method at
11	arriving at that decision."
12	He then talks about Regina versus
13	Elliott:
14	"The case of Regina vs.
15	Elliott, which is the subject
16	matter of the complaint by
17	the Attorney General of
18	Ontario, was conducted during
19	my watch. Prior to the
20	merger in 1990"
21	That is the merger of the County
22	Court and the Superior Court:
23	" murder cases were the
24	exclusive jurisdiction of the
25	Supreme Court of Ontario. As

1	Regional Senior Justice it
2	was my responsibility to
3	assign judges to various
4	cases. Justice Cosgrove had
5	been a Judge since 1984 and
6	had tried numerous criminal
7	cases. I had no reservations
8	assigning Justice Cosgrove to
9	the Elliott case."
10	In the last paragraph he says:
11	"It is my view Justice
12	Cosgrove handled all his
13	assignments in a fair and
14	responsible manner. I have
15	never once questioned Justice
16	Cosgrove's integrity."
17	Then at tab 11, the next regional
18	senior was Justice Metivier. She says in the third
19	paragraph:
20	"With respect to his current
21	difficulties, I am reminded
22	that I had a trial that went
23	for several weeks in
24	Brockville during the early
25	days of the Elliott trial and

1	he and I frequently had lunch
2	together during that time. I
3	remember his explanation that
4	he had attempted to resist
5	the assignment as he was a
6	neighbour of the Crown
7	Attorney and wanted to
8	maintain a pleasant
9	relationship with him. I
10	also remember clearly that
11	some of the details that came
12	out about the police in
13	particular and their actions
14	were quite shocking. As I
15	remember, the defence at that
16	time was looking to have him
17	recuse himself because he was
18	too pro-crown.
19	"I also had the opportunity
20	to oversee his work while I
21	was Regional Senior Justice.
22	He demonstrated integrity in
23	all of his dealings with the
24	Court, his colleagues and his
25	work.

1	"In March of 2004 we had
2	received the instructions of
3	the Chief Justice that he was
4	to have no further sitting
5	assignments. Justice
6	Cosgrove felt very bad about
7	this as he realized that our
8	region was extremely pressed
9	by the shortage of judicial
10	resources and our Family
11	Court was in crisis. He
12	asked to be allowed to assist
13	in some way. In
14	approximately February 2005
15	Chief Justice Smith advised
16	that he could assist by doing
17	non-adjudicative work. Since
18	then and until the end of my
19	tenure as Regional Senior
20	Justice in May of 2008, he
21	was assigned family case
22	conferences and settlement
23	conferences as well as civil
24	pre-trials. During that time
25	I found Justice Cosgrove

1	willing to work anywhere, any
2	time. He knew we needed help
3	and he wanted to assist as
4	much as possible.
5	"His keen and sincere
6	interest in the
7	administration of justice was
8	demonstrated by his
9	long-standing involvement in
10	Law Day in Brockville where
11	he has earned the
12	appreciation of teachers and
13	students for the yearly mock
14	trials he has organized.
15	When the Brockville
16	Courthouse was being
17	renovated and expanded,
18	Justice Cosgrove was at the
19	forefront of the planning,
20	working co-operatively with
21	all involved."
22	She goes on to say:
23	"I am aware that lawyers may
24	find him short, impatient,
25	opinionated and sometimes

1	arrogant but I am also aware
2	that those complaints are
3	made about certain other
4	judges. To the best of my
5	knowledge, he is competent
6	and I have been personally
7	aware that during my tenure,
8	he has frequently attended
9	educational seminars
10	particularly in family law."
11	And, finally, with respect to
12	regional seniors, it is at tab 5, the current
13	regional justice, Justice Hackland. I understand
14	that he had appeared in front of Justice Cosgrove
15	from time to time as a lawyer before he got
16	appointed. He says in the second paragraph:
17	"I have known Justice
18	Cosgrove for many years,
19	first as counsel appearing in
20	front of him periodically and
21	over the last 5 years as a
22	judicial colleague and more
23	recently as Regional Senior
24	Justice for the East Region
25	of the Superior Court of

1	Justice.
2	"I hold Justice Cosgrove in
3	high regard. I have observed
4	him to be extremely dedicated
5	and hard-working, always
6	willing to co-operate in
7	terms of judicial assignments
8	and always courteous and
9	pleasant to his colleagues.
10	Notwithstanding the personal
11	stress and embarrassment that
12	the current proceedings have
13	caused Justice Cosgrove, I
14	have not heard him complain
15	and he has not missed one day
16	of assigned work. Moreover,
17	he has continued his long
18	standing habit of waiving his
19	judgment writing weeks in
20	favour of taking on
21	additional work. While he
22	has not been sitting pending
23	the outcome of the present
24	proceedings, he has assisted
25	us by processing a

1	significant part of our large
2	volume of motions in writing
3	and he has conducted many
4	case conferences or
5	settlement conferences in
6	family law. I think this
7	attests to Justice Cosgrove's
8	characters and dedication in
9	the presence difficult
10	circumstances."
11	He goes on to talk about his
12	public service, as well, and mentions the activity
13	that he is involved in with Law Day.
14	Over the page in the second last
15	paragraph:
16	"To the best of my knowledge
17	and on the basis of my
18	personal experience and
19	observation, Justice Cosgrove
20	has never acted for personal
21	motives or benefit and has
22	always done what he honestly
23	considered to be in the
24	interests of justice. Such
25	errors of law and procedure

1		as he has made have been
2		addressed by our Court of
3		Appeal, as should be the
4		case. I am aware that some
5		lawyers dislike Justice
6		Cosgrove's judging style. On
7		the other hand, he has very
8		strong skills in dealing with
9		self represented individuals,
10		particularly in family law.
11		"In conclusion, Justice
12		Cosgrove is owed a debt of
13		gratitude for his
14		contribution to public life,
15		including his many years of
16		judicial service. He
17		continues to have my respect
18		and I wish him well as he
19		nears retirement after a
20		distinguished career."
21	If I	could take you to tab 2,
22	which is a letter from	Justice Byers, he says in
23	the second sentence:	
24		"In a nutshell I would say
25		one bad case does not make a

1	bad judge. This is
2	particularly true for this
3	judge, who has conducted
4	thousands of cases over the
5	course of his judicial career
6	in a competent and thorough
7	manner.
8	"I was the Administrative
9	Justice for Hastings County
10	for the past twenty years.
11	Justice Cosgrove has presided
12	in this jurisdiction on
13	countless occasions. I know
14	his work and I am close to
15	all the local lawyers who
16	have appeared before him. It
17	is somewhat ironic that if
18	anything, in criminal matters
19	he was inclined to be a
20	little pro-crown. He is a
21	man of the highest integrity
22	and the best character. He
23	is a prodigious worker. He
24	regularly worked all his
25	non-sitting weeks and many of

1	his holiday weeks. He was an
2	absolute gentleman with the
3	staff. In short, I would
4	have him back in a minute."
5	If I could take to you to tab 6?
6	I am not going to read all of these, but some I
7	wanted to highlight. Justice Roydon Kealey was a
8	well-known family law lawyer in Ottawa before he
9	got appointed. He says in the second paragraph:
10	"There is no doubt that Paul
11	is one of the most diligent
12	and hard working Judges in
13	our Court. He has often set
14	aside vacation time and heard
15	matters on non-sitting weeks
16	to assist in the orderly
17	administration of justice in
18	our region. His dedication
19	to duty in this regard is
20	generally known by all
21	members of the Court.
22	"His personal and
23	professional integrity are
24	beyond question in my
25	opinion, and with most of his

Τ	fellow Judge. Furthermore,
2	over the years together on
3	the Court and in cases I
4	tried before him, I have
5	never known him to be or
6	experienced him as other than
7	a fair minded, capable trial
8	judge."
9	Then at tab 8, comments by Madam
10	Justice Helen MacLeod-Beliveau. The second
11	paragraph is:
12	"I have known Justice Paul
13	Cosgrove for 24 years. I
14	have appeared before Justice
15	Cosgrove as counsel between
16	his date of appointment of
17	July 9, 1984 and my date of
18	appointment of August 4,
19	1989, primarily in civil and
20	family matters. Justice
21	Cosgrove expected counsel to
22	be properly prepared and
23	familiar with the matters
24	argued before him. I found
25	Justice Cosgrove to be

Τ		iair-minded, informed,
2		competent and diligent in the
3		matters that I argued before
4		him. I found his decision to
5		be prompt and well reasoned,
6		even for the losing party
7		which sometimes I was."
8	-	Right at the very bottom, she
9	says:	
10		"He is respected by his
11		colleagues for his work ethic
12		and his willingness to tackle
13		the most difficult of
14		matters."
15		Over the page:
16		"Over the years, I have come
17		to know other aspects of
18		Justice Cosgrove's character.
19		He is dedicated to his
20		community and gives
21		tirelessly of his time in
22		that regard. He was the
23		primary leader in the
24		restoration of the Brockville
25		Court House and has helped to

1	ensure its preservation as a
2	seat of justice in Brockville
3	for years to come."
4	At tab 10, this is a letter from
5	Justice Colin McKinnon, who practised in front of
6	him and now is a judicial colleague. He says:
7	"I have been acquainted with
8	Justice Cosgrove for over 20
9	years. I have had occasions
10	to appear before him in court
11	as an advocate on a number of
12	occasions and have spent many
13	hours with him as a
14	colleague, interacting
15	socially and professionally.
16	"In court appearances before
17	him, Justice Cosgrove was
18	always well prepared. He cut
19	to the marrow of the
20	argument. He was often
21	challenging in his comments
22	which, personally, I found
23	helpful in developing my
24	arguments. At no time did I
25	feel that I was treated

1	unfairly.	
2	"For many years I did	
3	criminal defence work.	
4	Justice Cosgrove's gene	eral
5	reputation was that he	was
6	'pro-Crown' which, to s	say the
7	least, renders these	
8	proceedings require ire	onic."
9	He talks about the Elliott o	case
10	and it went terribly wrong. He says at the l	ast
11	sentence of that paragraph:	
12	"As unfortunate as the	
13	handling of the case wa	as by
14	Justice Cosgrove, it is	3
15	nonetheless atypical or	E
16	Justice Cosgrove's	
17	twenty-four year judic:	ial
18	career."	
19	Over the page, the last para	agraph:
20	"Justice Cosgrove has p	proven
21	to be a dedicated judge	e ever
22	ready to serve the publ	lic. I
23	would regard it as a gr	reat
24	shame were he to be rem	noved
25	from office by virtue of	of his

1	involvement in one
2	unfortunate trial which, as
3	previously stated, was set
4	right by the Court of Appeal
5	for Ontario."
6	THE CHAIR: We are just a few
7	minutes of ahead of our time, Mr. Paliare. I would
8	like to adjourn now, and if it is convenient to
9	counsel, I suggest we come back at quarter to 2:00.
10	MR. PALIARE: That's fine, sir. I
11	don't expect to be much longer. I just wanted to
12	highlight some of these letters, and those will be
13	my submissions.
14	THE CHAIR: Thank you.
15	Luncheon recess at 12:24 p.m.
16	Upon resuming at 1:45 p.m.
17	MR. PALIARE: Thank you. If I
18	could just continue, I have a few more of these
19	that I would like to draw to your attention.
20	At tab 12, you will see a letter
21	from the Honourable Mr. Justice Pedlar. He says in
22	the third last paragraph on the first page:
23	"His Law Day program with
24	local high school students
25	has been a resounding success

1	for over twenty years and
2	involves presiding over a
3	mock jury trial with
4	students, Crown attorneys,
5	defence counsel and police
6	all participating.
7	"He was a key person in
8	arranging for the restoration
9	of the historic courthouse in
10	Brockville and spent
11	countless volunteer hours on
12	that project. He recently
13	also played an important part
14	in the development of the
15	beautiful Brock Gardens in
16	front of the courthouse.
17	"Justice Cosgrove has opened
18	this beautiful historic
19	courthouse to the community
20	through hosting tours through
21	the Doors Open Ontario
22	project and arranging to have
23	the medal presentations for
24	the Ontario Senior Winter
25	Games presented on the front

1	steps."
2	At tab 13 I can skip 13.
3	Fourteen, Justice Douglas Rutherford says in the
4	last paragraph on page 1:
5	"Justice Cosgrove approaches
6	his judicial work
7	industriously, with honest
8	and pure intentions. In my
9	discussions with him about
10	our work, I have never heard
11	or seen one iota of
12	indication that would support
13	a suggestion that he intends
14	anything but the due and
15	proper administration of
16	justice. He is proud of our
17	judicial system and feels
18	honoured to be part of it.
19	That he would import bad
20	faith into his judicial
21	decision-making, or knowingly
22	abuse his judicial office, is
23	totally foreign to the Paul
24	Cosgrove I have come to know
25	over the past 17 years."

1			Then he touches on the Elliott
2	case,	and the	e second paragraph on page 2 says:
3			"The important point I wish
4			to make, however, is that at
5			no time did I ever hear one
6			word from Justice Cosgrove
7			that could possibly suggest
8			that he was allowing an
9			element of bad faith or
10			intentional abuse of his
11			office to intrude into his
12			efforts to try that case
13			fairly and properly.
14			Unfortunately, he appears to
15			have been overly influenced
16			by the strategic submissions
17			and arguments of defence
18			counsel at trial which led
19			him into the errors in his
20			disposition of the Elliott
21			case that the Ontario Court
22			of Appeal dealt with fully
23			and without 'pulling any
24			punches' that fell on Justice
25			Cosgrove.

1	"Paul Cosgrove has been a
2	dedicated hard-working judge,
3	conscientious in his efforts,
4	considerate, collegial and
5	supportive of his colleagues
6	and of the Court, and I was
7	witness to some of his
8	intense struggle with the
9	issues and problems raised in
10	the Elliott trial. His
11	disposition of them may been
12	marred by error, but it was
13	not without protracted effort
14	and consideration of the
15	consequences. Bad faith and
16	intentional abuse of office
17	are simply not part of the
18	man or of the judge."
19	At tab 15 you have a letter from
20	Justice Wright, and Justice Wright sits in Thunder
21	Bay and he talks about in the letter how, from time
22	to time, they need judicial colleagues to go up and
23	assist them in terms of their workload, and they
24	try to find judges who the local bar likes and
25	respects and who are compatible with the manner of

1 disposition, the way in which the judges in Thunder

2	Bay deal with their cases.
3	In that regard, in the third
4	paragraph, he says and I invite you to read the
5	entire letter, but I just wanted to highlight the
6	third paragraph:
7	"Of course, we tried to
8	monitor the Bar's impression
9	of the 'imported talent.'
10	The consensus seemed to be
11	that Justice Cosgrove
12	approached issues
13	compassionately but that he
14	would brook no nonsense.
15	Since the three resident
16	judges attempted to do the
17	same, the Bar was apparently
18	not discomforted by his
19	style. He is a man with a
20	deep sense of justice who is
21	not overawed by the
22	Bureaucracy or those highly
23	placed in the Executive. In
24	short, he exhibits the finest
25	qualities of the Irish."

1	And he had been invited back on
2	several occasions to preside up in Thunder Bay.
3	At tab 21, you have a letter from
4	the Honourable Justice Morin and a long-time,
5	highly respected trial lawyer from Ottawa who then
6	went to the bench. He says in the second paragraph
7	on page 1:
8	"I first met Justice Cosgrove
9	in 1988 or 1989 while acting
10	as a defence counsel in a
11	lengthy and somewhat
12	complicated personal injury
13	case. It was a jury trial
14	presided over by Justice
15	Cosgrove. Throughout the
16	trial Justice Cosgrove acted
17	in a most gentlemanly
18	fashion. He was fair and
19	even handed in his decisions
20	during the course of the
21	trial. His charge to the
22	jury was fair and reasonable
23	to both sides, setting out
24	their respective positions
25	and giving the jury

Τ.		appropriate ranges of damages
2		depending on what view they
3		took of the evidence. There
4		is nothing in Justice
5		Cosgrove's conduct at that
6		time to call into question
7		his competency as a trial
8		judge and nothing has come to
9		my attention since that time
10		to change my views in that
11		respect."
12		Of the bottom of the page, he
13	says:	
14		"Based on my knowledge and
15		dealings with him, I have
16		never known Justice Cosgrove
17		to lack integrity as a person
18		and as a judge. To my
19		knowledge, he has always
20		dealt fairly with those that
21		came before him. I have
22		never known him to judge a
23		case other than on his honest
24		view of the evidence and his
25		understanding of the law."

1	Over the page he says:
2	"Has he made mistakes as a
3	trial judge? Yes, as we all
4	have from time to time. The
5	Court of Appeal found that he
6	made many mistakes in the
7	Elliott case, but to suggest
8	that he was motivated by bias
9	against the Crown or in
10	favour of the accused, in my
11	view, does not in any way
12	describe the person and judge
13	that I have come to know and
14	respect over the last 20
15	years.
16	At tab 22 is a very interesting
17	letter that this lawyer from Brockville took a
18	considerable period of time to write. It is a very
19	thoughtful piece, and I wanted to read it to you in
20	its totality, if I may, from Greg Best.
21	It gets me back to the family law
22	issue that I had raised with you about how he seems
23	to be revered, certainly in that area, by those who
24	have appeared before him:
25	"I have practiced family law

1	before Justice Cosgrove since
2	his appointment as a Superior
3	Court judge of Ontario in
4	1984. I have appeared before
5	him on numerous occasions in
6	case conferences, settlement
7	conferences, contested
8	motions and full trials.
9	"I do not practice criminal
10	law or civil litigation.
11	Therefore, I have no direct
12	knowledge of Mr. Justice
13	Cosgrove's conduct in the
14	case Regina v. Julie Elliott
15	or his conduct in any other
16	criminal trial.
17	"However, I feel that I have
18	extensive knowledge of Mr.
19	Justice Cosgrove's
20	deportment, judicial conduct
21	and knowledge of family law.
22	I have a busy family law
23	practice and I generally
24	appear before the Superior
25	Court of Ontario several

1	times a week.
2	"I have found Mr. Justice
3	Cosgrove to be an insightful,
4	knowledgeable and fair minded
5	judge. When I am informed
6	that Justice Cosgrove is
7	sitting on a particular case,
8	I feel confident that the
9	case will be dealt with in a
10	thorough and fair manner. I
11	am confident that the
12	material will be read by Mr.
13	Justice Cosgrove and he will
14	be well prepared for the
15	hearing. If an issue of law
16	is to be argued, he will have
17	read the relevant cases and
18	legislation.
19	"There is no doubt that Mr.
20	Justice Cosgrove is a highly
21	demanding judge. He expects
22	counsel to be well prepared,
23	knowledgeable on the facts of
24	a particular case and ready
25	to refer to the relevant law

1	if required. Mr. Justice
2	Cosgrove can be impatient if
3	he feels counsel are not
4	properly prepared or their
5	filed material is deficient
6	or if he feels counsel have
7	been relegated to the
8	position of mere mouth pieces
9	for their client. He can be
10	very direct with counsel if
11	he feels they have resorted
12	to unfair tactics, undue
13	delays or unnecessary
14	complications in the process.
15	Mr. Justice Cosgrove is
16	acutely aware of the high
17	financial costs to litigants
18	and he is always anxious to
19	ensure that an appearance
20	before him is productive and
21	meaningful to the parties.
22	"Although Mr. Justice
23	Cosgrove's conduct does
24	sometimes appear to be abrupt
25	with counsel, I ascribe that

1	to his insistence on high
2	standards and his awareness
3	that the administration of
4	justice is always on trial.
5	"In my opinion Mr. Justice
6	Cosgrove's treatment of
7	parties in difficult family
8	law matters is exemplary. He
9	is acutely aware of the
10	common feelings of failure,
11	humiliation and fear. Mr.
12	Justice Cosgrove invariably
13	makes a concerted effort to
14	reassure parties. The vast
15	majority of clients are
16	highly appreciative of this
17	approach. There is a clarity
18	and directness which Mr.
19	Justice Cosgrove conveys to
20	the great relief of most
21	clients. Generally Mr.
22	Justice Cosgrove does not
23	like to spend time on
24	historical grievances,
25	ascribing blame to various

1	parties or rehashing mistakes
2	that parties have made in
3	their marriage or
4	relationship. He wants to
5	identify and focus on the key
6	issues of the case.
7	"During the year, I have
8	found Mr. Justice Cosgrove to
9	be very patient with the
10	litigants and sensitive to
11	their concerns. He is aware
12	of human foibles so often
13	displayed in family law
14	matters.
15	"I recall one very dramatic
16	custody trial before Mr.
17	Justice Cosgrove. The case
18	was quite complex and the
19	parties were not
20	sophisticated or particularly
21	well educated. After several
22	days of trial a settlement
23	was reached. On their own
24	accord both parties in open
25	court publicly thanked Mr.

1	Justice Cosgrove. They
2	stated that it was obvious to
3	them that the judge was
4	generally interested in the
5	welfare of their little boy
6	and they felt the case had
7	been conducted in a fair
8	manner.
9	"Mr. Justice Cosgrove is
10	diligent in ensuring that
11	witnesses in family law cases
12	are not bullied, harassed or
13	abused in the witness stand.
14	He has no hesitation in
15	cautioning or warning counsel
16	if he feels the
17	cross-examination is
18	inappropriate, prolix or
19	repetitive. It is not
20	infrequent that he intervenes
21	if he feels that
22	cross-examination is clumsy
23	or abusive. There are
24	certain counsel who take
25	great umbrage of this

1	approach. In family law,
2	where issues are frequently
3	highly sensitive and central
4	to the party's identity, the
5	parties often become
6	extremely upset. I have
7	found Mr. Justice Cosgrove's
8	approach appropriate for the
9	fair and orderly conduct of
10	the cases. Clear guidelines
11	are set for counsel, the
12	court explicitly takes
13	control and the conduct of
14	the judge engenders respect
15	for the process.
16	"Mr. Justice Cosgrove is
17	fully engaged as a respected
18	citizen in the City of
19	Brockville. He has been
20	instrumental in the
21	restoration and renovation of
22	a magnificent historical
23	courthouse overlooking the
24	St. Lawrence River in
25	downtown Brockville. While

1	many of our courthouses
2	resemble bus stations, Mr.
3	Justice Cosgrove championed
4	the preservation and
5	improvement of a historical
6	building which clearly
7	embodied the grandeur and
8	authority of the justice
9	system in Canada.
10	"The courthouse green in
11	Brockville is a deliberate
12	New England feature created
13	by Loyalists. The
14	beautification and
15	improvement of this landscape
16	has been enthusiastically
17	supported by Justice
18	Cosgrove.
19	"Mr. Justice Cosgrove has
20	been a leader in initiating
21	and conducting mock trials
22	each Law Day. In these
23	trials, high school students
24	act as counsel with local
25	members of the bar, sit as

1	jurors and appear as
2	witnesses. Although some
3	lawyers tend to be very
4	patronizing and cynical abou
5	this process, the high schoo
6	students themselves and their
7	teachers are enthusiastic
8	supporters and participants.
9	Mr. Justice Cosgrove
10	presides over these
11	proceedings with dignity.
12	"In family law, the area of
13	law with which I am familiar
14	I have found Mr. Justice
15	Cosgrove, in the exercise of
16	his judicial duties, to be
17	thorough, efficient,
18	dedicated and impartial.
19	There has been no conduct
20	that I have witnessed which
21	would undermine public
22	confidence in the
23	administration of justice in
24	Ontario."
25	At 23 just a very short passage

1	a letter from again a practising lawyer, Clinton
2	Culic, from the Brockville area. At the bottom of
3	page, he says:
4	"In my own practice of law, I
5	specialize in civil cases,
6	mostly family and personal
7	injury cases. In the cases I
8	have had that were heard by
9	Justice Cosgrove I cannot
10	recall one single incident of
11	improper behaviour from the
12	bench. I cannot even recall
13	a seriously annoying incident
14	of behaviour from the bench.
15	In that regard I should
16	disclose that unlike some of
17	my local brethren, I am not
18	annoyed by being asked
19	pointed, thoughtful questions
20	from the bench. Such
21	questions only to serve to
22	guide and focus my approach
23	as the case evolves, which is
24	undoubtedly their purpose.
25	In my respectful opinion,

Τ	such a judicial demeanour
2	should not be viewed as the
3	judge 'high-jacking' an
4	advocate's case or dominating
5	the courtroom, although I
6	perfectly understand how
7	unprepared counsel may well
8	feel that way."
9	I should tell, you over the page,
10	he did talk about a criminal case that he had in
11	which he did something that was highly unusual and
12	beneficial. Mr. Culic says:
13	"I have only had one criminal
14	trial in front of Justice
15	Cosgrove and that was many
16	years ago, early in my
17	career. It involved a
18	defendant whose behaviour had
19	radically changed after
20	suffering a traumatic frontal
21	lobe brain injury. He went
22	from a straight 'A' student
23	to a hooligan; he was
24	entirely two different
25	people. Justice Cosgrove, on

1	his own initiative, contacted
2	a brain-injury organization
3	and obtained their assistance
4	for the defendant as part of
5	his rulings in the matter.
6	It was my first encounter
7	with such a thoughtful,
8	involved judge. Now, if I
9	understand correctly, the
10	proposal before you is to
11	remove Justice Cosgrove from
12	the bench because he became
13	too personally involved in
14	the legal defence of Julia
15	Elliott. How ironic. How
16	unfortunate."
17	I just wanted to point out that
18	example of the extra mile that he went to in that
19	case.
20	At tab 24, a letter from Peter
21	Hagen, and it again demonstrates a real life
22	example of the lengths to which Justice Cosgrove
23	was prepared to go to to ensure that justice was
24	done between parties in a fairly lengthy case.
25	Mr. Hagen says in the third

1	paragraph:	
2		"I have had the opportunity
3		of appearing before Justice
4		Cosgrove as counsel on a
5		number of matters over the
6		years. Most recently I was
7		involved in an application
8		for Injunctive Relief which
9		eventually evolved into a
10		lengthy hearing that included
11		18 days of oral testimony.
12		My assessment of Justice
13		Cosgrove is from this
14		perspective.
15		"In dealing with the Motion
16		for Injunctive Relief,
17		Justice Cosgrove was
18		extremely accommodating to
19		the parties and allowed
20		argument to extend late into
21		the evening in order to
22		ensure that the matter was
23		addressed with the urgency
24		that the situation required.
25		"During the subsequent

1	eighteen day hearing Justice
2	Cosgrove made himself
3	available to ensure that the
4	matter proceeded
5	expeditiously. Throughout
6	the hearing he treated
7	counsel fairly.
8	"In my appearances before
9	Justice Cosgrove he has, in
10	my view, exemplified the
11	ethical principles for Judges
12	as outlined on page 13,
13	paragraph 7 of the notice to
14	Justice Paul Cosgrove. I
15	believe that on those
16	occasions where I have had an
17	opportunity to observe
18	Justice Cosgrove he has acted
19	in good faith and attempted
20	to perform his duties to the
21	best of his abilities and in
22	doing so has acted in a
23	manner so as to exhibit and
24	promote the high standards of
25	judicial conduct which in my

1	view would reinforce public
2	confidence in fair-minded and
3	informed persons observing
4	those proceedings."
5	One last one, if I may, without
6	taxing the panel. This is from a non-lawyer, a
7	citizen, who again wrote a very thoughtful letter.
8	She is involved with the Brockville Recorder, the
9	newspaper, at tab 27. It is a woman named Mildred
10	Craig, and she wrote:
11	"I am pleased to write this
12	letter to assist you on
13	behalf of Judge Paul
14	Cosgrove. Although I have no
15	legal educational background
16	or experience, I have
17	followed this judge's
18	decisions very closely over
19	many years. Our local
20	newspaper, The Recorder and
21	Times, carried the Brockville
22	proceedings quite thoroughly
23	in the past. I was always
24	struck with the wisdom of
25	Justice Paul Cosgrove's

1	opinions as they were
2	regularly reported. I
3	suppose it is easy to agree
4	with someone who seems to
5	make a similar decision to
6	what you would have made in
7	the same situation. I admit
8	that it became a bit of a
9	guessing game waiting for
10	Judge Paul Cosgrove's
11	verdicts in cases that were a
12	particular interest to me. I
13	would like to be more
14	explicit, however, I can say
15	without reservation that I
16	was particularly attracted to
17	cases involving younger
18	citizens that were accused of
19	crimes and subsequently
20	prosecuted. The manner in
21	which Judge Paul Cosgrove
22	considered the ages of the
23	young offenders and their
24	family circumstances, and how
25	he managed them as young

1	people impressed me greatly.
2	"On many occasions I felt
3	that Judge Paul Cosgrove
4	looked well beyond the
5	presenting facts or the
6	dramatics of the cases, and
7	took time to look carefully
8	at any motives, while
9	examining the extenuating
10	circumstances surrounding the
11	crimes. I often felt that he
12	went back to examine what had
13	caused the incidents to occur
14	in the first place and how
15	and why the victim and the
16	accused had come to together.
17	He seemed to carefully
18	consider and weigh the
19	background situation and the
20	cultural influences of the
21	cases. The reasons how
22	relationships had originally
23	been established, and why
24	they had gone wrong,
25	apparently mattered in his

1	deliberation. In other
2	words, I felt Judge Paul
3	Cosgrove went back to the
4	first principles of the case
5	that he was judging and I
6	admired his transparent lack
7	of biases, especially on
8	gender issues. In addition,
9	I felt the outcomes of any
10	decisions were thoroughly and
11	widely examined for their
12	financial and social impacts.
13	"I know Judge Paul Cosgrove
14	only as a professional within
15	the small city of Brockville
16	and I am not considered his
17	personal friend. However I
18	do believe that Judge Paul
19	Cosgrove has always been a
20	man of character and of
21	personal integrity. He
22	appears not to easily
23	tolerate unfairness,
24	perceived set-ups or
25	coercion. As a family

1	acquaintance, I know that he
2	is an impeccable family man
3	and a true and fine
4	gentleman. I believe that
5	justice is his prime reason
6	for being a judge. I also
7	know him to be a proud and
8	protective citizen of
9	Brockville, and of Canada,
10	and indeed he may be loyal,
11	honourable and conscientious
12	beyond the norm.
13	"I have no hesitation as a
14	life long citizen of
15	Brockville, a former hospital
16	nurse, a nursing teacher, a
17	college administrator, and a
18	public school board trustee
19	for Brockville for the past
20	fourteen years, in stating
21	that I have admired the
22	careful work of Judge Paul
23	Cosgrove. To me, he exudes a
24	high intelligence, a
25	sincerity of purpose to

1	improve our society and a
2	noble desire to eliminate
3	fraud and deception by
4	honouring and upholding the
5	truth for the common good."
6	Those are the letters that I
7	wanted to highlight. I commend them all to you. I
8	am sure that you will see that, as I said, there
9	are a number of themes that run through these
LO	letters that demonstrate why it is that Mr.
L1	Cherniak came to the conclusion that these letters
L2	reinforced his view that the appropriate resolution
L3	of this matter was to deal with it by way of
L4	admonition and not by way of removal from the
L5	bench.
L6	I can also tell you that people
L7	may say, Well, these letters were not
L8	cross-examined on, and whatnot. I can tell you
L9	that a number and I wouldn't say all, but if I had
20	asked, I am sure that they would have come to be
21	cross-examined on their letters, and I take it as a
22	great compliment that my friend accepts the letters
23	at face value, that there was no need for me to
24	have done any of that, but I can assure you that
>5	his judicial colleagues several of them made it

- 1 clear to me that they were prepared to come here
- 2 and attest to the statements that they made in
- 3 those letters.
- 4 Unless the panel has any
- 5 questions, those are our submissions. As I say,
- 6 having Mr. Cherniak to consider this matter in the
- 7 public interest, we ask you to accept his
- 8 suggestion.
- 9 THE CHAIR: Did you wish to make
- 10 any comment on the question I put to Mr. Cherniak
- 11 about the timing of the apology and the intervening
- 12 events and the public expense, that sort of thing?
- MR. PALIARE: Justice Finch, I
- 14 have thought about that, and I honestly can't
- 15 improve upon what Justice Cosgrove told you, in his
- 16 most sincere fashion, that it was evolutionary to
- 17 him, in the sense that, as you see from these
- 18 letters, people held him in high regard. He is a
- 19 judge who acts in good faith.
- In my opening statements, you will
- 21 recall that I made the assertion that these were
- 22 decisions that were all made in good faith, and
- 23 that was why we were so committed to doing the
- 24 Boilard motion is that, in our view, you would have
- 25 concluded, if we had ever got there, assuming we

- 1 don't, that you could not make out a case once you
- 2 heard all of the evidence, including Justice
- 3 Cosgrove's evidence, that he did anything other
- 4 than act in good faith and he did not abuse his
- 5 office.
- I say that notwithstanding all of
- 7 the errors, but he had this honest belief, and I
- 8 share it, as I read the transcript, that he was
- 9 doing the best he could with respect to the unusual
- 10 circumstances of that case, some of which you have
- 11 heard about.
- I don't intend to get into the
- 13 debate that we would have had or may have at some
- 14 point about that. As I saw it evolving, Chief
- 15 Justice Finch, it got hit home when these passages
- 16 got read out in the way that they did; that is,
- 17 they are seen from a completely different
- 18 perspective than reading the decision from the
- 19 Court of Appeal or even reading these transcripts
- 20 in the comfort of our office.
- They are, in my respectful view,
- 22 very different when they are vocalized in the way
- 23 that Mr. Cherniak did, and so that's the answer.
- 24 With respect to the delay on the constitutional
- 25 arguments, you must remember that for better or for

- 1 worse, Justice Cosgrove retained lawyers who
- 2 advised him that there was, from our perspective, a
- 3 constitutional argument here and we did not spend
- 4 one minute looking at the transcripts.
- 5 Mr. Cherniak, in fairness, told
- 6 us, Here's the transcript, you can look at it. I
- 7 was not going to spend weeks on end speaking of
- 8 protecting the public purse, when I felt that there
- 9 was a valid constitutional argument that this is a
- 10 case that should not go forward.
- 11 That was our call and not his, and
- 12 so the delay shouldn't be visited on him. Rightly
- or wrongly, I think I had close to 1,100 judges
- 14 across the country that agreed with me. I forget
- 15 what the total number is of the association, but
- 16 they were there with us shoulder to shoulder on
- 17 this issue, and so it was a real live issue, and I
- 18 say this respectfully. We disagreed with the
- 19 panel's decision, so he shouldn't be visited with
- 20 that. Is there anything else, Chief Justice?
- 21 THE CHAIR: I don't know whether
- 22 you can respond to this or not, and we will
- 23 certainly look carefully at the language of the
- 24 apology expressed by Justice Cosgrove this morning.
- 25 I understood him to admit many errors and to

- 1 apologize for them.
- 2 Leaving aside the transcripts and
- 3 leaving aside the judgment of the Ontario Court of
- 4 Appeal and looking only at Justice Cosgrove's
- 5 reasons of September 7th, 1999, there are many,
- 6 many findings in there of deliberately dishonest
- 7 conduct on the part of various people.
- 8 To pick an example, starting at
- 9 paragraph 166, he talks about Detective Inspector
- 10 Bowmaster's deliberately false and misleading
- 11 evidence, actively misled the court, knew his
- 12 evidence was untrue, deliberately false and
- 13 misleading evidence, and so on.
- 14 I suppose my question is: Does
- 15 the judge characterize that simply as an error or
- 16 does he characterize that as judicial misconduct,
- 17 and what is he apologizing for when he says he
- 18 apologizes?
- 19 MR. PALIARE: It's a sort of a
- 20 rolled up --
- 21 THE CHAIR: It is a Mr. Murphy
- 22 kind of a question. You can break it down and deal
- 23 with it in parts.
- 24 MR. PALIARE: I would never accuse
- 25 you of a Mr. Murphy question. One answer I can

- 1 give you is that Mr. Cherniak is here in the public
- 2 interest. He has interviewed and spoken with all
- 3 of these people, including Detective Inspector --
- 4 if I have got the adjectives right -- Bowmaster,
- 5 and that from Mr. Cherniak's perspective, the
- 6 apology that we gave satisfied him both in the
- 7 public interest and with respect to the Attorney
- 8 General, the senior officers of the Attorney
- 9 General, the police, and we made sure that we
- 10 covered all of that off. And, as I say, Mr.
- 11 Cherniak was satisfied with that.
- 12 I can't imagine a more abject
- 13 apology. Justice Cosgrove has said that he
- 14 shouldn't have done what he did. I am not sure I
- 15 can put it any differently than that.
- 16 One of the reasons why you have
- 17 independent counsel, in my respectful view, in the
- 18 by-laws is that you have someone who is totally
- 19 independent from you who is there to protect the
- 20 public interest, weighs all of these things, has
- 21 met with the witnesses, has examined the file in
- 22 detail and makes a recommendation to you.
- 23 Of course we have said from the
- 24 outset you are not bound by it, but it has to hold
- 25 a lot of weight particularly -- it would be better

- 1 if he wasn't in the room, but someone with his high
- 2 stature. He is one of the deans in the country.
- 3 He is good as it gets, to choose a phrase from a
- 4 popular movie, and he's got a wealth of experience.
- 5 He has told you that this is, from his
- 6 perspective, an apology that not only satisfies the
- 7 public interest, but the players, the state actors
- 8 who were involved, the family and the civilians.
- 9 I can't put that any differently.
- 10 I am happy to answer any other questions.
- 11 THE CHAIR: All right.
- MR. CHERNIAK: I wasn't going to
- 13 say anything, but I think I should state my
- 14 position on the last question that the Chief
- 15 Justice had. I had I hope not wrongly, I don't
- 16 think wrongly, read the apology as encompassing the
- 17 point that the Chief Justice made.
- 18 Had I not done so, I think I would
- 19 have taken a very different position, and I did so
- 20 for a couple of reasons, just rereading the
- 21 apology, the statement, and I obviously I don't
- 22 have a transcript, but I do have a pretty close
- 23 written version of what was said.
- Justice Cosgrove, early in what he
- 25 said -- and I am not sure whether you have the

- 1 written statement, but I have it -- in paragraph 3,
- 2 he said that he realizes he made a series of
- 3 significant errors that affected the proceeding.
- In paragraph 4 he said, among
- 5 other things: The Court of Appeal found that I had
- 6 made many errors in my findings of fact, and I
- 7 misapplied the law on numerous occasions.
- 8 And I characterized the kind of
- 9 findings that the Chief Justice referred to as
- 10 being findings of fact.
- 11 Then he said in paragraph 8: I
- 12 want to acknowledge freely that I made many
- 13 findings against the Ministry of the Attorney
- 14 General and senior representatives, Crown counsel,
- 15 police officers and public officials that were set
- 16 aside by the Court of Appeal. I erred in so doing,
- 17 and I regret those errors. I regret the effect of
- 18 my findings on them.
- 19 Then he goes on with the paragraph
- 20 about the findings of individuals that were not
- 21 before the court.
- 22 Then he said: I regret very much
- 23 the effect of my erroneous judicial decisions had
- 24 on the Ministry of the Attorney General and counsel
- 25 and the trial process.

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1 So I read the apology as
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- 2 encompassing all of those findings against, among
- 3 many others, Detective Inspector Bowmaster. If in
- 4 some way I am misreading that, then I invite my
- 5 friend or Justice Cosgrove to say so, because if I
- 6 am misreading it, I would take a different view.
- 7 I wouldn't have said what I said
- 8 unless I thought -- I mean, it would have taken a
- 9 long time to go through all of them, unless I
- 10 thought all of those findings that were unwarranted
- 11 were withdrawn.
- I must say that's the way I
- 13 interpreted the apology and the statement, and I
- 14 think I'm hearing from my friends and from Justice
- 15 Cosgrove that I have not misunderstood that.
- MR. PALIARE: From both of us.
- 17 THE CHAIR: I am still not clear
- 18 on this. I understand the judge acknowledges
- 19 errors of fact and errors of law and has apologized
- 20 for them, but what I haven't understood is whether
- 21 he acknowledges judicial misconduct.
- MR. PALIARE: He does not.
- THE CHAIR: He does not?
- MR. PALIARE: Errors of fact and
- 25 law don't constitute judicial misconduct. They

- 1 can't. That is what the Court of Appeal is for.
- 2 We don't acknowledge that.
- 3 THE CHAIR: So on your
- 4 understanding of the judge's apology, it will still
- 5 be open to you to bring your application that this
- 6 committee is without jurisdiction?
- 7 MR. PALIARE: We never suggested
- 8 that. If in fact Mr. Cherniak's proposal is
- 9 accepted and adopted, there would be no such
- 10 application by us.
- 11 THE CHAIR: I understand that. I
- 12 am trying to understand the nature and quality of
- 13 the judge's apology, and you say that the judge
- 14 does not acknowledge that any error of his amounted
- 15 to judicial misconduct.
- 16 MR. PALIARE: Nor was it asserted
- 17 in Mr. Cherniak's submission to you. As I
- 18 understood it, this is a matter where the conduct
- 19 is such that it cannot rise to the level of
- 20 warranting dismissal, removal, as I understood it,
- 21 and could not reach the high test, the high level
- 22 that is required under the Marshall test.
- But it is conduct that would
- 24 warrant an admonition, and we don't disagree with
- 25 any of that.

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1 HON. MACDONALD: But to warrant an
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- 2 admonition it has to be misconduct, doesn't it?
- 3 MR. PALIARE: It does not, in my
- 4 respectful view. The Douglas case makes that
- 5 absolutely clear, if there is any doubt about that,
- 6 Justice Borin's decision.
- 7 MR. CHERNIAK: All I can say to
- 8 the panel is I guess Mr. Paliare and I disagree on
- 9 this. My opinion is based on the proposition that
- 10 the conduct and all the facts do no longer support
- 11 the finding of removal from the bench.
- The case shows facts, conduct
- 13 which I say amount to sufficient misconduct that
- 14 would warrant the pointed strong admonition that I
- 15 referred to. In listening to the evidence you
- 16 heard and reading this statement, at least the way
- 17 I read it and heard it, there is an admission of
- 18 the conduct that, in my view, leaves no doubt --
- 19 that leads to the proposition that there was
- 20 judicial misconduct, and that has been my position
- 21 from the outset.
- There is varying degrees of
- 23 judicial misconduct. There is judicial misconduct
- 24 at the highest level that could result in removal
- 25 from office, and that has got to be a very high

- 1 level, and then there is judicial misconduct that
- 2 could result in the kind of admonition that would
- 3 be given.
- 4 I agree with the panel that if
- 5 there was no misconduct at all, we wouldn't be
- 6 here. If we have that difference, then we have
- 7 that difference. Mr. Paliare can say what he
- 8 wants. The evidence is here and the statement is
- 9 here.
- 10 My position is there an admission
- 11 here, whatever Mr. Paliare says, and evidence to
- 12 support a finding of misconduct that arises to the
- 13 level of requiring an admonition that you could
- 14 find is capable of that, but, for the reasons I
- 15 outlined, I am not going further.
- 16 THE CHAIR: We will stand down for
- 17 a few minutes.
- 18 --- Recess at 2:26 p.m.
- 19 --- Upon resuming at 2:52 p.m.
- 20 RULING:
- 21 THE CHAIR: While we are grateful
- 22 to both counsel and Justice Cosgrove for the
- 23 assistance that they have given us to today, we are
- 24 of the view that we should hear the balance of the
- 25 case that independent counsel has to present.

- 1 With respect to remaining
- 2 transcript evidence, we, of course, will treat that
- 3 as part of the record. We would however, Mr.
- 4 Cherniak, appreciate your assistance in directing
- 5 our attention to those passages that you say are
- 6 particularly deserving of our attention. It is not
- 7 necessary to read all of that material, as you have
- 8 been doing to date.
- 9 With respect to the viva voce
- 10 evidence you have mentioned, we consider it
- 11 appropriate to hear from those persons you have
- 12 already arranged to attend, subject always, of
- 13 course, to the discretion that independent counsel
- 14 has in presenting the case to be addressed.
- 15 MR. CHERNIAK: Thank you. Perhaps
- 16 in view of what you said, it may take me until the
- 17 weekend to mark up one clean copy of the
- 18 transcripts in book 4 with the passages that I
- 19 would have read.
- 20 It will be difficult for me to do
- 21 that overnight, given what I have to do overnight
- 22 with respect to the preparation of the witnesses
- 23 that I will call tomorrow. I will find some way to
- 24 make sure that your copies get equally marked up.
- 25 I will speak to Mr. Macintosh about that, if that's

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1 okay.
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- THE CHAIR: Yes.
- 3 MR. CHERNIAK: Because I just
- 4 don't have the time to do that overnight tonight.
- 5 I have got it marked, but to do it right, I have to
- 6 rethink it and do it. I do now have other things
- 7 to do tonight. So if that would be satisfactory.
- I hope we can deal with all four
- 9 of the witnesses that I propose to call tomorrow.
- 10 THE CHAIR: In terms of scheduling
- 11 overall, where would that leave us in terms of --
- MR. CHERNIAK: That will conclude
- 13 the evidence that I wish to put forward, and then
- 14 it will be up to Mr. Paliare to decide.
- In the normal course, before
- 16 today, I would have understood Mr. Paliare was
- 17 going to bring his motion, and Mr. Paliare will
- 18 have to consider where we are on Friday.
- The case I'm presenting will
- 20 conclude when the witnesses are done, which I hope
- 21 will be tomorrow.
- 22 THE CHAIR: Subject to your giving
- 23 us whatever you are going to give us with respect
- 24 to the new transcripts --
- MR. CHERNIAK: Yes, subject to

- 1 that, because we are going to have argument at some
- 2 point. That evidence is in. All I am talking
- 3 about is marking the passages that I would have
- 4 otherwise read.
- 5 Then I guess we will have to hear
- 6 from Mr. Paliare where we go from there, and, at
- 7 some point, we will have argument, either on his
- 8 motion or we will have Mr. Paliare's further
- 9 evidence, if there is any, and then we will have
- 10 the submissions, final submissions to the panel.
- 11 THE CHAIR: All right. Again,
- 12 thinking ahead so people can plan their lives,
- 13 would it be realistic -- and I am not asking you
- 14 for any commitment at this point, Mr. Paliare, but
- 15 is it realistic to think in terms of hearing final
- 16 submissions Tuesday, Wednesday?
- 17 MR. PALIARE: I would think that
- 18 that is premature, from our perspective, and that
- 19 we could not properly put forward our case until my
- 20 friend has indicated what it is he is relying on in
- 21 the fourth volume. From our perspective, that
- 22 would be essential.
- 23 THE CHAIR: I am just thinking out
- 24 loud here, Mr. Cherniak. Perhaps the way that can
- 25 be done would be for you to give your friend the

- 1 references without marking up the copies as you
- 2 have done for us.
- 3 MR. CHERNIAK: I can do that, but,
- 4 I mean, I am relying on the entire volumes. Just
- 5 because I only read certain portions to the panel
- 6 does not detract, in my respectful submission, from
- 7 the fact that the evidence is the transcripts in
- 8 the volume.
- 9 I did not feel it was either
- 10 necessary or appropriate to read everything in
- 11 those volumes. I read enough, and my friend
- 12 stopped me from time to time to say, You should
- 13 read X, Y, Z, and I always did.
- 14 Some of it is context and some of
- 15 it is there, but, I mean, it is there for all of us
- 16 to see. Just because I read it or don't read it
- 17 doesn't mean it may not be of some importance.
- I must say I don't quite
- 19 understand that submission. I rely on all of it.
- 20 What I was going to do was to tell you what I would
- 21 have read, and I will do that and I will try to do
- 22 it as quickly as I can.
- 23 My problem is that because all but
- 24 one of these witnesses is from out of the city, I
- 25 am spending a good part of this evening talking to

- 1 them and getting my case ready for tomorrow, so it
- 2 leaves less time. I will do what I can, but it
- 3 leaves less time to mark the passages up, but I
- 4 think my friend should assume, as with the first
- 5 three volumes, that it is all evidence in this
- 6 proceeding.
- 7 THE CHAIR: Mr. Paliare.
- 8 MR. PALIARE: We take the position
- 9 that we need to know what it is, what aspects of
- 10 the transcript my friend is relying upon with
- 11 respect to which particular. Fair enough, it is
- 12 easy to say you can look at the whole 120 volumes,
- 13 but, in fairness to Justice Cosgrove, there are
- 14 certain particulars and we say we are entitled, as
- 15 a matter of natural justice and fairness, to know
- 16 which portions are being relied upon for which
- 17 particular, because we have to put forward a
- 18 defence with respect to these matters.
- 19 What has happened, and I am not
- 20 critical of my friend at all, is that he has side
- 21 barred a number of passages, and I was speaking to
- 22 him yesterday about it. I think he has read
- 23 probably 80 or 90 percent, or maybe all, of the
- 24 side barred portions, but he has read -- that
- 25 amounts to -- put it differently -- amounts to

- 1 about 50 percent of what it is he is relying on.
- 2 In other words, he has read
- 3 substantial portions that he is relying upon that
- 4 were never side barred, and so from our perspective
- 5 we get his binders, and the idea with the binders,
- 6 as I understood it from day one and from the time
- 7 that we talked about it with the panel, was to be
- 8 able to focus what it was that was being relied
- 9 upon, and then side barring those portions that
- 10 independent counsel was going to be able to assert
- 11 establish the particulars.
- 12 So from the defence side of this
- 13 case, we need to know what it is he is relying on
- 14 from the transcript.
- THE CHAIR: Isn't it all tabbed
- 16 and marked in the last volume?
- MR. PALIARE: No. It is tabbed
- 18 and it's side barred, but I have just told you that
- 19 50 percent of what has been read by Mr. Cherniak as
- 20 what he is relying on -- I may have the number
- 21 wrong, but it is a substantial portion -- was never
- 22 side barred. All you've got to do is look -- if
- 23 you have highlighted what it is he has read to you,
- 24 on almost any particular, substantial portions of
- 25 it were never side barred.

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1 And so when we go in to prepare
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- 2 this case, oddly enough, what do we look at? We
- 3 read significant portions of it, but what do you
- 4 focus on? You focus on what is side barred.
- 5 It is unfair to us, in terms of
- 6 our defence, to simply say, Here is volume 4. What
- 7 is it he is relying on in volume 4? And that's why
- 8 I understood him to say, I'm going to mark it up,
- 9 because he can't say to you, I don't think, just
- 10 rely on what is side barred.
- 11 THE CHAIR: No, I think what he
- 12 has been telling us is that he relies on everything
- 13 that is in volume 4.
- 14 MR. PALIARE: Then why side bar
- 15 anything? What is the purpose of the side bars,
- 16 because that's the way we prepared our defence?
- 17 Oddly enough, that's what you look at. What is it
- 18 that independent counsel is going to rely on? He
- 19 sidebars it. We say this is what we need to
- 20 respond to.
- 21 THE CHAIR: Mr. Paliare, you are
- 22 not suggesting to us that you and your client have
- 23 only directed your attention to those passages in
- 24 the first three volumes that were side barred?
- 25 MR. PALIARE: I never said that,

- 1 Chief Justice, but it is what you focus on as being
- 2 of critical importance; otherwise, why sidebar
- 3 anything?
- 4 THE CHAIR: I think you are as
- 5 well able to read and understand what it's in
- 6 volume 4 as the rest of us. All we asked Mr.
- 7 Cherniak to do was to just give us a notation of
- 8 where he wanted us to go.
- 9 I quite honestly don't think you
- 10 are at any disadvantage or without adequate notice
- 11 on this. I don't think we can do any better at
- 12 this point than leave it up to counsel to discuss
- 13 scheduling. From the sound of it, we do have more
- 14 than enough time to complete everything that has to
- 15 be completed by next Wednesday.
- We are most grateful to counsel
- 17 for the way they have worked at bringing this case
- 18 down to manageable proportions. I think we will
- 19 perhaps just have to leave it there.
- 20 --- Whereupon the proceedings adjourned
- 21 at 3:04 p.m.

I HEREBY CERTIFY THAT I have, to the best of my skill and ability, accurately recorded by Shorthand and transcribed therefrom, the foregoing proceeding.

Catherine Southworth, Computer-Aided Transcription